

# Applying the Global RCP–SSP–SPA Scenario Framework at Sub-National Scale: A Multi-Scale and Participatory Scenario Approach

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## 1 Abstract

2 To better anticipate potential impacts of climate change, diverse information about the future is  
3 required, including climate, society and economy, and adaptation and mitigation. To address this need, a  
4 global RCP (Representative Concentration Pathways), SSP (Shared Socio-economic Pathways), and SPA  
5 (Shared climate Policy Assumptions) (RCP–SSP–SPA) scenario framework has been developed by the  
6 Intergovernmental Panel on Climate Change Fifth Assessment Report (IPCC-AR5). Application of this full  
7 global framework at sub-national scales introduces two key challenges: added complexity in capturing  
8 the multiple dimensions of change, and issues of scale. Perhaps for this reason, there are few such  
9 applications of this new framework. Here, we present an integrated multi-scale hybrid scenario approach  
10 that combines both expert-based and participatory methods. The framework has been developed and  
11 applied within the DECCMA<sup>1</sup> project with the purpose of exploring migration and adaptation in three  
12 deltas across West Africa and South Asia: (i) the Volta delta (Ghana), (ii) the Mahanadi delta (India), and  
13 (iii) the Ganges-Brahmaputra-Meghna (GBM) delta (Bangladesh/India). Using a climate scenario that  
14 encompasses a wide range of impacts (RCP8.5) combined with three SSP-based socio-economic scenarios  
15 (SSP2, SSP3, SSP5), we generate highly divergent and challenging scenario contexts across multiple scales  
16 against which robustness of the human and natural systems within the deltas are tested. In addition, we  
17 consider four distinct adaptation policy trajectories: *Minimum intervention*, *Economic capacity expansion*,  
18 *System efficiency enhancement*, and *System restructuring*, which describe alternative future bundles of  
19 adaptation actions/measures under different socio-economic trajectories. The paper highlights the  
20 importance of multi-scale (combined top-down and bottom-up) and participatory (joint expert-  
21 stakeholder) scenario methods for addressing uncertainty in adaptation decision-making. The framework  
22 facilitates improved integrated assessments of the potential impacts and plausible adaptation policy  
23 choices (including migration) under uncertain future changing conditions. The concept, methods, and  
24 processes presented are transferable to other sub-national socio-ecological settings with multi-scale  
25 challenges.

26 **Key words:** *RCP–SSP–SPA scenario framework; integrated assessment; multi-scale scenarios; participatory*  
27 *approach; coastal deltas; migration and adaptation.*

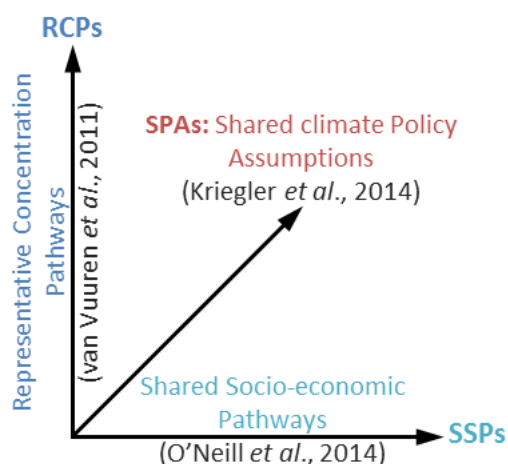
## 28 1. Introduction

29 Scenario analysis has long been identified as a strategic management tool to explore future changes and  
30 associated impacts for supporting adaptation decision-making under uncertainty. Scenarios represent  
31 coherent, internally consistent, and plausible descriptions of possible trajectories of changing conditions  
32 based on ‘if, then’ assertion to develop self-consistent storylines or images of the future (e.g., Moss et al.,  
33 2010; O’Neill et al., 2014). They are generally developed to investigate the implications of long-term  
34 climatic, environmental, and anthropogenic futures for designing robust policies in an environment of  
35 interacting-complex systems and uncertainty (e.g., Evans et al., 2004; Hall et al., 2016; Harrison et al.,  
36 2015). Representing scenarios is complex due to multiple dimensions of change. In climate analysis,  
37 initially scenarios focussed strongly on climate change, and little on other factors (e.g., Hulme et al.,  
38 1999). The Special Report on Emission Scenarios of the Intergovernmental Panel on Climate Change (IPCC)  
39 addressed this deficiency by considering both climate and socio-economic changes (Arnell et al., 2004;  
40 Nakisenovic and Swart, 2000). The Fifth Assessment Report (IPCC AR5) extends this further to consider  
41 climate, socio-economic, and policy dimensions of change through the new global RCP–SSP–SPA scenario  
42 framework (Representative Concentration Pathways; van Vuuren et al., 2011, Shared Socio-economic  
43 Pathways; O’Neill et al., 2014, and Shared climate Policy Assumptions; Kriegler et al., 2014) (see Figure 1).  
44 The framework provides a foundation for an improved integrated assessment of climate change impacts  
45 and adaptation and mitigation needs under a range of climate and socio-economic scenarios, and  
46 adaptation and mitigation policy assumptions. However, as more dimensions are added, application

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<sup>1</sup> DECCMA (*DEltas, vulnerability and Climate Change: Migration and Adaptation*) project is part of the Collaborative Adaptation Research Initiative in Africa and Asia (CARIAA), with financial support from the UK Government’s Department for International Development (DFID) and the International Development Research Centre (IDRC), Canada. For more information, visit the project website: <http://www.geodata.soton.ac.uk/deccma/>

47 becomes more difficult and there are few full applications of a climate-socio-economic-policy framework  
48 like the RCP–SSP–SPA approach.



49  
50 **Figure 1:** Simplified schematic of the latest global RCP–SSP–SPA scenario framework of the IPCC AR5 (adapted  
51 from IPCC, 2012).

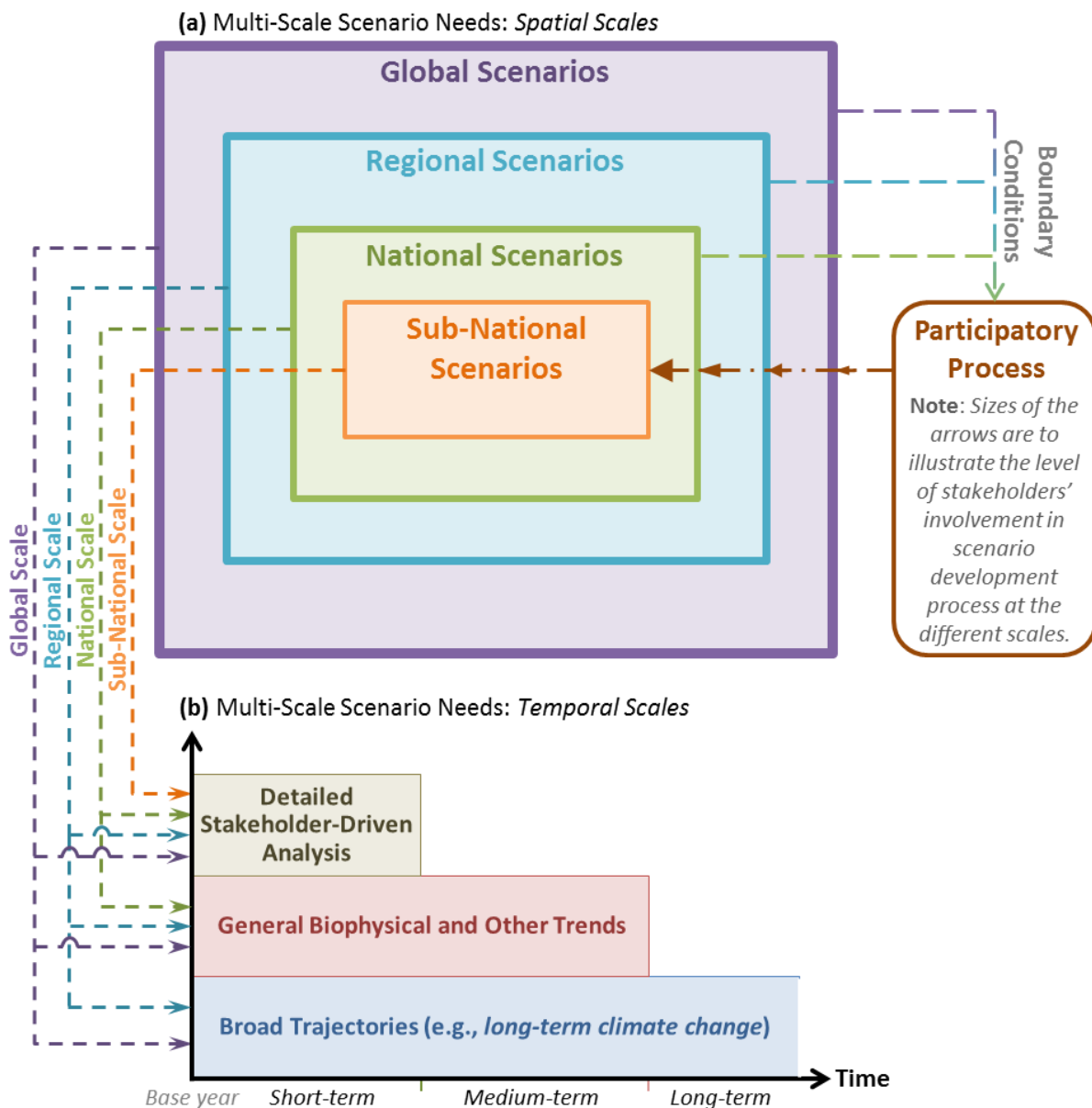
52 Scale poses an additional challenge in climate change assessment. Coarse resolution (e.g., global,  
53 regional, national) scenarios are widely available, but site-specific and policy-relevant integrated  
54 assessments need information at finer resolution (e.g., local, sub-national). Applying the global RCP–SSP–  
55 SPA scenario framework at sub-national scale requires a multi-scale approach that captures both scientific  
56 inputs and stakeholder views. Combining expert-based and participatory methods facilitates hybrid top-  
57 down and bottom-up approaches for developing consistent scenarios across the multiple scales of interest,  
58 ranging from global to sub-national and short- to long-term (e.g., van Ruijven et al., 2014). This paper  
59 presents a conceptual framework, methods, and processes adopted for applying the global RCP–SSP–SPA  
60 scenario framework at a sub-national scale. The examples used here are coastal deltas as analysed in the  
61 DECCMA<sup>1</sup> project. The paper is structured as follows: Section 2 presents the concept, methods and  
62 development process of the integrated scenario framework, and describes application and testing of the  
63 framework within the DECCMA context. Sections 3 to 5 discuss the global, regional, and national scale  
64 scenario representations of the various exogenous and endogenous drivers, while Section 6 outlines the  
65 delta-scale scenarios and the participatory process adopted for development of alternative adaptation  
66 policy trajectories. Finally, the key messages are discussed and conclusions are drawn in Section 7.

## 67 2. Integrated Scenario Framework: A Multi-Scale and Participatory Approach

68 Mid- and low-latitude deltas are home for over half a billion people globally, and they have been identified  
69 as one of the most vulnerable coastal environments (De Souza et al., 2015; Ericson et al., 2006; Syvitski et  
70 al., 2009). They are susceptible to multiple climatic and environmental drivers (e.g., sea-level rise, natural  
71 subsidence, storm surges, changes in temperature and precipitation) as well as socio-economic challenges  
72 (e.g., catchment management, human-induced subsidence, population and GDP growth). These drivers of  
73 change also operate at multiple scales, ranging from local to global and short- to long-term. Furthermore,  
74 deltas and low-elevation coastal zones are known for significant urbanisation trends and land use change  
75 (e.g., Meyer et al., 2016) and associated high levels of population mobility mainly due to economic reasons  
76 (e.g., Foresight, 2011). However, in many narratives of the future of deltas, they may also be the source of  
77 large numbers of environmental refugees forced to leave due to sea-level rise and subsidence (e.g., Ericson  
78 et al., 2006; Geisler and Currens, 2017; Milliman et al., 1989; Myers, 2002; Szabo et al., 2016a). For example,  
79 a 1 m sea-level rise impacts an area in Bangladesh with a present population of 25–30 million people, raising  
80 questions about home much migration this might cause. This highlights the complex challenges deltas face  
81 in terms of both their long-term sustainability as well as the well-being of their residents and health of  
82 ecosystems that support the livelihoods of large (often poor) populations under uncertain changing  
83 conditions (e.g., Day et al., 2016; Szabo et al., 2016b; Tessler et al., 2016). A holistic understanding of these  
84 challenges and the potential impacts of future climate and socio-economic changes is central for devising  
85 appropriate adaptation policies (e.g., Haasnoot et al., 2012, 2013; Kwakke et al., 2015).

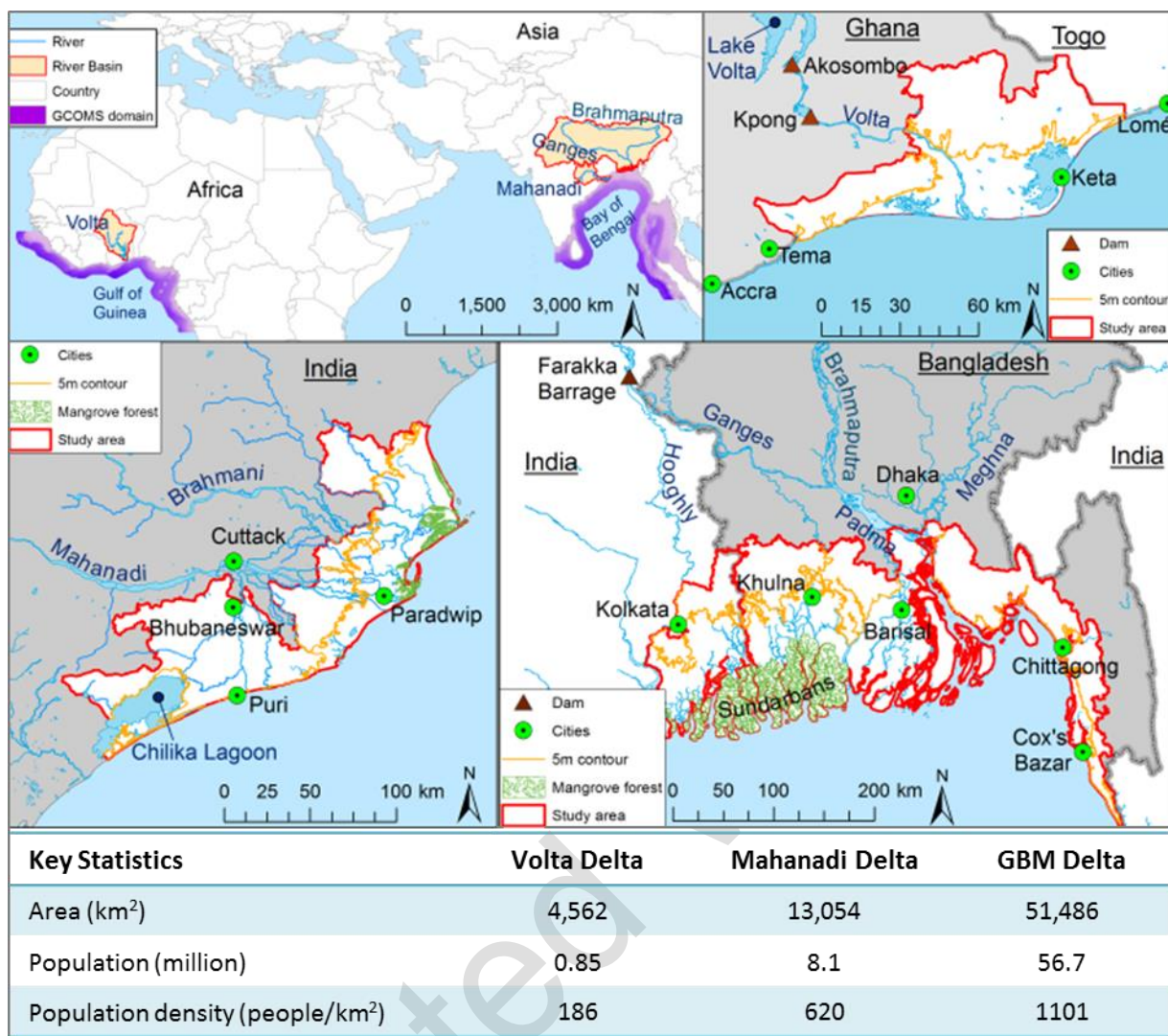
86 When analysing the potential implications of sea-level rise and climate change on migration and  
87 adaptation in deltas, it is important to envisage a coherent future world within which the deltas sit. At  
88 one level, climate change is a global phenomenon, which is the result of broad global-scale processes  
89 associated with collective greenhouse gas emissions and the earth system's response to this. However,  
90 these processes both occur within and impact a range of social and economic processes such as global  
91 food prices, markets, and other economic boundary conditions. At sub-global scales, deltas sit within the  
92 context of regional catchments and coastal seas and they are influenced by associated regional politics as  
93 well as national boundaries with particular socio-economic conditions. Hence, the deltas will be subjected  
94 to these higher/coarser scale changes (exogenous factors), but it is also important to consider drivers of  
95 changes within the deltas themselves (endogenous factors) and ultimately the interaction between these  
96 drivers. Hence, any multi-scale hybrid scenario framework needs to include the various scales at which  
97 the biophysical and socio-economic change drivers operate (e.g., Biggs et al., 2007; Schweizer and  
98 Kurniawan, 2016; Zurek and Henrichs, 2007) in the delta scale scenarios development process. In  
99 addition, to develop locally-relevant scenarios, a participatory process is required to include stakeholders'  
100 expertise and interest (e.g., Allan and Barbour, 2015; Allan et al., 2018; Barbour et al., 2018; Scolobig and  
101 Lilliestam, 2016).

102 Furthermore, small-scale processes (such as human responses) have different (often shorter) time scales  
103 than larger-scale biophysical processes (such as global sea-level rise). Consequently, detailed stakeholder-  
104 led sub-national scale scenarios and policy choices can be most meaningful for about 30 years (up to  
105 2050). At longer timescales (e.g., to 2100), only global, e.g., downscaled SSP-based and bio-physical  
106 scenarios (e.g., for regional or national scale assessments) can be considered with an element of  
107 confidence. For a century or more, only long-term trajectories (e.g., global climate change and sea-level  
108 rise scenarios) can be explored using broad-scale impact indicators/metrics. This also highlights that  
109 scenario assumptions become broader and simpler with increasing time scale and the associated results  
110 become more generalised. As a result, these scale issues suggest the need for a multi-scale (combined  
111 bottom-up and top-down) approach and participatory (joint expert-stakeholder) methods for developing  
112 appropriate scenarios across scales (both spatial and temporal). These assumptions lie at the heart of the  
113 DECCMA scenario development process. Here, we develop an integrated scenario framework to address  
114 these multi-scale scenario needs and challenges (as outlined in Figure 2). The framework provides a  
115 structure for a systematic representation of the various exogenous (external) and endogenous (internal)  
116 drivers of change across the multiple scales of interest that need to be taken into account when assessing  
117 climate change at a sub-national scale, such as deltas.



118  
 119 **Figure 2:** An integrated scenario framework based on a multi-scale hybrid approach and combining expert-  
 120 based and participatory methods. Short, medium and long-term are defined pragmatically and the boundaries  
 121 are at roughly 30 and 80 years reflecting stakeholders' interest, credibility, and time horizon of climate change  
 122 analysis.

123 The generic framework is demonstrated through its application within the DECCMA context. The main  
 124 aims of DECCMA are to: (i) evaluate the effectiveness of adaptation options in deltas, (ii) assess migration  
 125 as an adaptation in deltaic environments under a changing climate, and (iii) deliver policy support on  
 126 sustainable adaptation in deltaic areas (Hill et al., this issue). These are explored focusing on three  
 127 contrasting coastal deltas in South Asia and West Africa: (i) the Volta (small-scale) delta (Ghana), (ii) the  
 128 Mahanadi (medium-scale) delta (India), and (iii) the Ganges-Brahmaputra-Meghna (GBM) (large-scale) delta  
 129 (Bangladesh/India). Figure 3 shows the location of the study domains and key characteristics of the three  
 130 case study deltas.

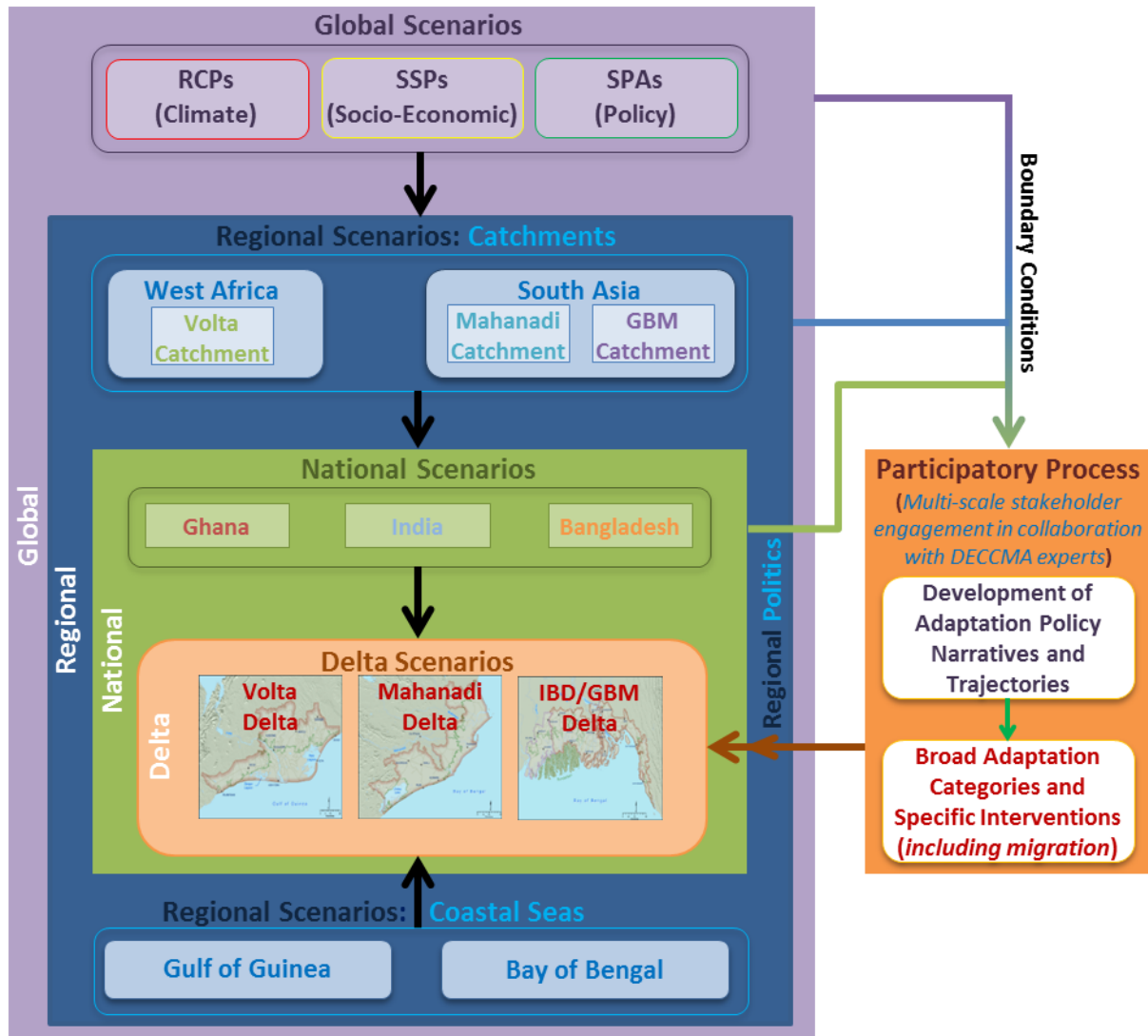


131  
132 **Figure 3:** Locations and key characteristics of the case study deltas in West Africa and South Asia.

133 The study includes assessment and comparisons of the implications of future climatic, environmental, and  
 134 socio-economic changes, within and across the three deltas, in terms of: (i) the short- to medium-term (i.e.,  
 135 up to 2050) socio-economic impacts (e.g., on migration, well-being and livelihoods, etc.), (ii) the long-term  
 136 (i.e., up to 2100) biophysical changes (e.g., in river flows and nutrient fluxes, fisheries, etc.), and (iii)  
 137 simulations of the implications of sea-level rise over a very long-time period (i.e., beyond 2100) (e.g., area at  
 138 risk of flooding). This framework allows us to articulate how we assume the world will evolve, in addition  
 139 to the associated sub-national and local changes within and across the three case study deltas. This  
 140 allows comparison with existing climate change, environmental change studies and adaptation and  
 141 migration research and compares future adaptation needs across the three deltas investigated.

142 In order to achieve these objectives, the multi-scale hybrid approach within the context of the proposed  
 143 integrated scenario framework (Figure 2) includes six levels of scenario considerations: (i) global climate  
 144 change (e.g., changes in global temperature, precipitation, and sea-level rise) and socio-economic processes  
 145 (e.g., changes in global population and other macro-economic boundaries); (ii) regional catchments (e.g.,  
 146 changing river flow and water quality issues), (iii) regional coastal seas (e.g., fisheries), (iv) regional politics  
 147 (e.g., transboundary issues), (v) national socio-economics (e.g., population, GDP growth and urbanisation  
 148 trends), and (vi) delta-scale scenario conditions (e.g., adaptation and migration policies). Furthermore, the  
 149 scenario process includes and combines expert-based and participatory (stakeholder engagement)  
 150 approaches for providing improved specification of the role of scenarios in the development of alternative  
 151 adaptation policy trajectories for the deltas. This is important for the development of appropriate and  
 152 consistent exogenous and endogenous scenario futures: (i) at the scale of each delta, and (ii) across all  
 153 deltas, taking into account the higher scale boundary conditions (global, regional and national). Figure 4

154 outlines application of the integrated scenario framework in more detail, highlighting the broad workflow  
 155 across the multiple scales of interest. The framework facilitates consistency of the modelling process  
 156 across the various scales and sub-components. This is particularly important in facilitating consistent  
 157 integration across the biophysical and vulnerability hotspot modelling and the overall integrated  
 158 assessment of future migration and adaptation within and across the three case study deltas (e.g., Lazar  
 159 et al., 2015).



160  
 161 **Figure 4:** Application of the integrated scenario framework (Figure 2) in DECCMA, illustrating the various scales  
 162 of interest and broad workflow.

163 The following sections present the key assumptions and procedures considered for the various scenario  
 164 components at the global, regional, national, and sub-national (delta) scales.

165 **3. Global Scenarios: RCPs, SSPs and SPAs**

166 At the global scale, the key factors are greenhouse gas emissions (and hence climate change) and socio-  
 167 economic factors about the world economy. In addition, the climate policy assumptions on the aims,  
 168 instruments and limits on implementing mitigation and adaptation measures are key for linking the socio-  
 169 economic futures with radiative forcings and climate outcomes. Here, we considered selected scenario  
 170 combinations taking into account the global climate (RCP), socio-economic (SSP) and policy (SPA)  
 171 narratives. The RCPs (Representative Concentration Pathways) “provide information on possible  
 172 development trajectories for the main forcing agents of climate change” (van Vuuren et al., 2011). They  
 173 comprise a set of global climate scenarios accounting for emissions of greenhouse gases and other air  
 174 pollutants and changes in land use. They include trajectories for “radiative forcing” of the global climate

175 system, a measure of the effect on the energy balance of the system of changes in the composition of  
 176 atmosphere, such as due to emissions of greenhouse gases. Radiative forcing is usually expressed as a  
 177 change relative to pre-industrial times in net energy flux into the climate system per unit of area. Each of  
 178 the four RCPs has a different forcing at the end of the 21st century and is named according to its forcing  
 179 level in 2100: RCP2.6 (~490ppm CO<sub>2</sub> eq.), RCP4.5 (~650ppm CO<sub>2</sub> eq.), RCP6.0 (~850ppm CO<sub>2</sub> eq.), and  
 180 RCP8.5 (~1370ppm CO<sub>2</sub> eq.). On the other hand, the SSPs (Shared Socio-economic Pathways) are  
 181 “reference pathways describing plausible alternative trends in the evolution of society and ecosystems  
 182 over a century timescale, in the absence of climate change or climate policies” (O’Neill et al., 2014). They  
 183 outline five plausible social, economic and technical narratives and alternative development pathways  
 184 that humankind could follow over the next century, in terms of, for example, the level of international co-  
 185 operation, market freedom, regional equality, and technological development. They also represent the  
 186 different levels of challenges to mitigation and adaptation: SSP1 (Sustainability – low mitigation and  
 187 adaptation challenges); SSP2 (Middle of the road – intermediate mitigation and adaptation challenges);  
 188 SSP3 (Fragmentation/regional rivalry – high mitigation and adaptation challenges); SSP4 (Inequality – high  
 189 adaptation and low mitigation challenges); and SSP5 (Conventional/fossil-fuelled development – high  
 190 mitigation and low adaptation challenges). Table 1 presents a summary of the global climate and socio-  
 191 economic scenarios across the various RCPs and SSPs.

192 **Table 1: Global scenarios for selected climate and socio-economic variables.**

<b>Global Scenarios</b>		
<b>Climate Scenarios<sup>1</sup> (relative to 1986–2005 across all RCPs):</b>	<b>2045–2065</b>	<b>2081–2100</b>
Temperature (°C)	0.4 – 2.6	0.3 – 4.8
Sea-level rise (cm)	17 – 38	26 – 82
<b>Socio-Economic Scenarios<sup>2</sup> (across all SSPs):</b>	<b>2050</b>	<b>2100</b>
Population (billions)	8.5 – 10	6.9 – 12.7
Urban share (% of population)	55 – 78	58 – 93
GDPppp (trillion US\$2005/year)	177 – 360	278 – 1,014
Sources: <sup>1</sup> IPCC (2013); <sup>2</sup> IIASA (2016) - SSP Database, available at: <a href="https://tntcat.iiasa.ac.at/SspDb">https://tntcat.iiasa.ac.at/SspDb</a>		

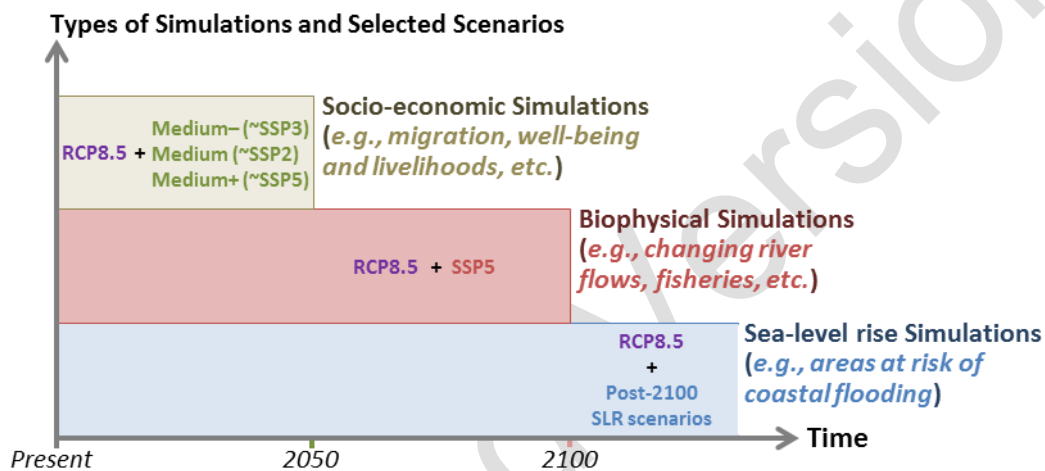
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194 Each paired RCP and SSP scenario combination represents a family of macro-scale scenarios. However,  
 195 scenario pathways designed to achieve a particular radiative forcing level requires consideration of  
 196 appropriate mitigation and adaptation policies to achieve the specified emission levels and cope with the  
 197 resulting climate change (Ebi et al., 2014). The SPAs (Shared climate Policy Assumptions) represent the  
 198 last component (third dimension) of the global scenario framework. They “capture key policy attributes  
 199 such as the goals, instruments and obstacles of mitigation and adaptation measures” (Kriegler et al.,  
 200 2014). They play a key role in linking the RCPs and SSPs and provide a platform for devising common  
 201 assumptions across a range of studies to assess the consequences of specified adaptation and/or  
 202 mitigation policy approaches. However, the detailed specification and global level narratives and  
 203 quantifications of the SPAs are still less developed. Furthermore, the RCPs, SSPs and SPAs are not entirely  
 204 independent, while in theory possible, only certain combinations are plausible (Riahi et al., 2016). For  
 205 example, only SSP5 (associated with the highest economic growth) could be fully compatible with RCP8.5  
 206 and lead to emission levels that are consistent with RCP8.5, while RCP2.6 emission levels could not be  
 207 attained under an SSP3 world. Similarly, consideration of the SPAs for linking a particular RCP/SSP  
 208 combination depends on the aims, instruments and limits for implementing appropriate mitigation and  
 209 adaptation policies under the climate and socio-economic change scenarios considered. For example, this  
 210 may depend on regional cooperation and national participation and adaptation needs, and such policy  
 211 assumptions need to be developed through a participatory process at multiple scales. These limitations  
 212 are recognised and considered within the integrated framework and the scenario combinations selection  
 213 process adopted within DECCMA as discussed below.

214 In this study, we focus on the global RCP8.5 scenario in order to consider the strongest climate signal,  
 215 with the greatest atmospheric greenhouse gas concentrations in the late 21st century. This maximises the  
 216 sampling of uncertainty in future climate changes and provides a challenging yet plausible scenario  
 217 context against which to test the robustness of human and natural systems and climate change  
 218 adaptation measures. Furthermore, it was recognised that up to 2050, practically any RCP (including  
 219 RCP8.5) can be combined with any SSP, as high divergence of forcings from the different RCPs occur



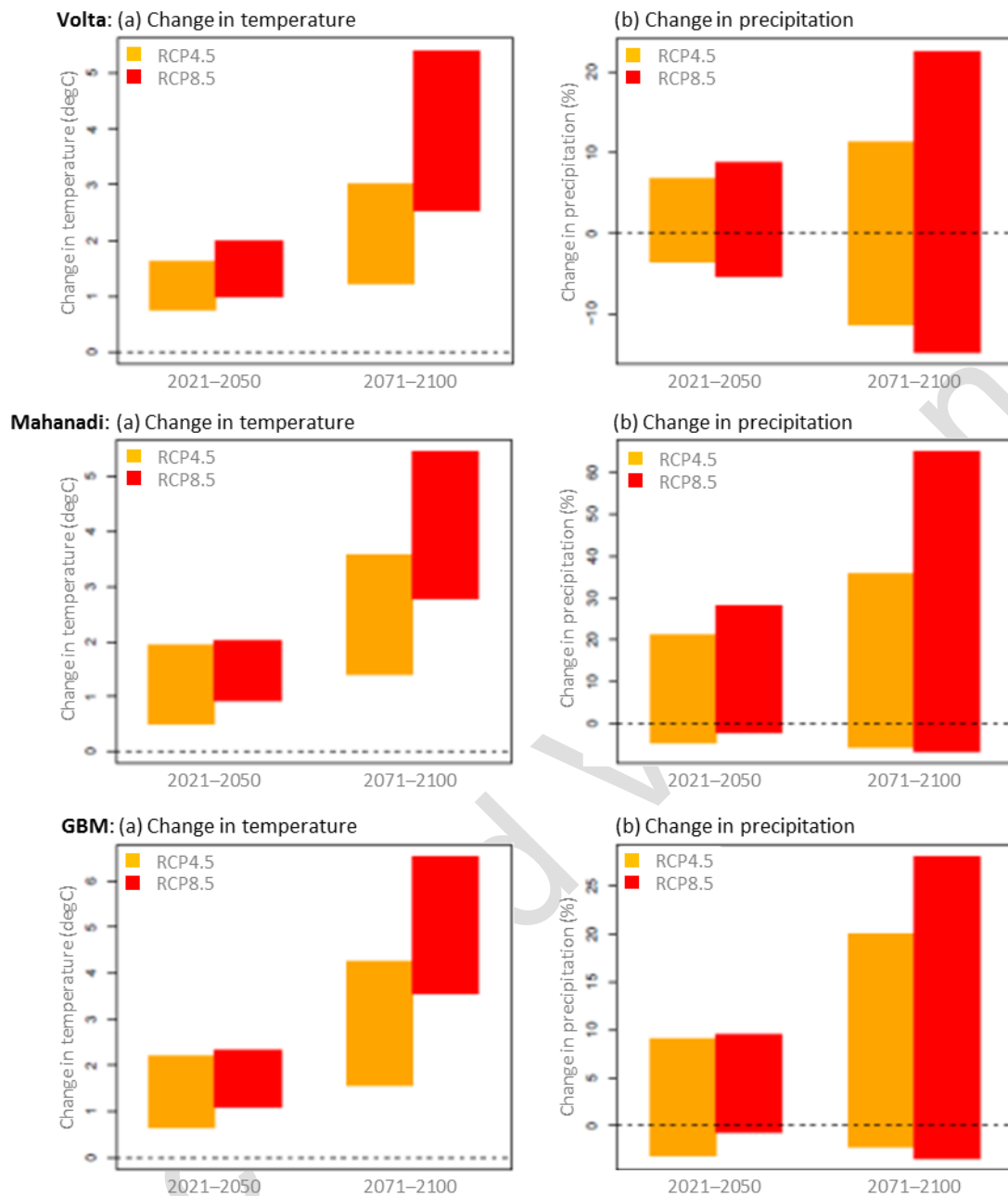
220 mainly beyond 2050s. However, after 2050 only SSP3 and SSP5 can produce the required emissions,  
 221 although SSP2 is close. In DECCMA, three SSP-based scenario narratives are identified for up to 2050:  
 222 Medium (~SSP2), Medium- (~SSP3) and Medium+ (~SSP5) that are consistent with the RCP8.5 climate  
 223 scenario. The Medium- and Medium+ scenarios represent: low economic growth, high population  
 224 growth and low level of urbanisation; and high economic growth, low population growth and high level of  
 225 urbanisation, respectively. These narratives are then used to downscale the global projections to regional  
 226 and national levels. The narratives also inform development of the participatory-based delta-scale  
 227 scenarios and adaptation policy trajectories for up to 2050. Beyond 2050, SSP5 is considered, as it is  
 228 compatible with RCP8.5 and will provide continuity for pre- and post-2050 analysis. The post-2050  
 229 analysis based on the combination of RCP8.5 and SSP5 forms the focus of the long-term biophysical  
 230 assessment, which is more exploratory in nature and does not include stakeholder-driven scenarios.  
 231 Figure 5 presents a summary of the selected RCP and SSP scenario combinations and associated time  
 232 horizons considered for assessing different socio-economic and biophysical components of the delta  
 233 systems investigated within DECCMA.



234  
 235 **Figure 5:** Summary of the DECCMA RCP and SSP scenarios for the different types of simulations over the three  
 236 respective time horizons (see Nicholls et al., 2017 for further details on the selection process).

237 **4. Regional Scenarios: Catchments, Coastal Seas and Regional Politics**

238 We consider three regional catchments: (i) the Volta catchment in Ghana, (ii) the Mahanadi catchment in  
 239 India, and (iii) the GBM catchment in India and Bangladesh; and two regional coastal seas: (i) the Gulf of  
 240 Guinea and (ii) the Bay of Bengal (which the Mahanadi and GBM deltas share). The catchments study  
 241 includes river flow and nutrient modelling for the River Volta system, and catchment water quality  
 242 modelling for the Mahanadi and GBM catchments, using the Integrated Catchment Model, INCA  
 243 (Whitehead et al., 2015a, 2015b). The coastal sea study includes oceanographic/fisheries modelling using  
 244 combined POLCOMS-ERSEM and fish species-based (SS-DBEM) and size-spectrum models (Fernandes et  
 245 al., 2013, 2016, 2017; Mullon et al., 2016). The primary drivers for these models are the global and  
 246 regional climate models. Four Global Climate Models (GCMs) and two Regional Climate Models (RCMs)  
 247 are used to generate downscaled climate data for the study regions (catchments and coastal seas) under  
 248 the RCP8.5 scenario. These are: (i) CORDEX Africa dataset based on the CNRM-CM5, CanESM2, and  
 249 HadGEM2-ES GCMs and the RCA4 RCM, and (ii) PRECIS South Asia dataset based on the CNRM-CM5,  
 250 GFDL-CM3 and HadGEM2-ES GCMs and HadRM3P RCM (Janes and Macadam, 2016; Macadam, 2017).  
 251 The GCMs were selected to attempt to span the uncertainty in future changes in the climatic factors (e.g.,  
 252 mean temperature and rainfall) simulated by the full range of CMIP5 GCMs (see Macadam et al., this  
 253 issue. for more information). Figure 6 presents the regional climate projections for the three catchments  
 254 under two RCP scenarios downscaled from simulations of 38 CMIP5 GCM (Global Climate Model) outputs,  
 255 using Regional Climate Model (RCM) simulations.



256  
 257 **Figure 6:** Changes in annual mean temperature and precipitation (relative to 1971–2000 levels) under the  
 258 RCP8.5 scenario used in this study (the RCP4.5 data is shown for comparison). Changes shown are for regions  
 259 around the Volta (-10 to 5°E, 0 to 15°N), Mahanadi (75 to 90°E, 15 to 30°N) and GBM (70 to 100°E, 20 to 35°N)  
 260 catchments. Note: the scales (in y-axes) differ between catchments for display purposes.

261 At the catchment scale, the downscaled daily precipitation and temperature data for the three  
 262 catchments are used to drive the INCA model (Whitehead et al., 2015a, 2015b). The simulations from the  
 263 catchment models are then provided for the downstream coastal sea models. Socio-economic scenarios  
 264 also affect water quality in that changes to industry, agriculture and population levels will affect nutrients  
 265 (N and P) and these changes in nutrient fluxes are likely to affect coastal systems (Jin et al., 2015). In  
 266 addition, the catchments' modelling takes into account socio-economic scenarios as a means of  
 267 integrating social aspects of future changes. The catchment scale socio-economic scenarios are defined  
 268 based on the three SSP socio-economic development pathways and scenario narratives that are  
 269 compatible with the RCP8.5 scenario (as outlined in Figure 5). There are many factors that affect the  
 270 socio-economic conditions and potential futures in the catchments from a flow and a water quantity  
 271 perspective. These include: population change, effluent discharge, water demand for irrigation and public  
 272 supply, land use change, atmospheric deposition, and water transfer plans, which are defined under each

273 scenario (see Jin et al., this issue; Whitehead et al., this issue). Table 2 summarizes the scenarios of  
 274 selected socio-economic drivers for the three study catchments.

275 **Table 2:** Catchment scenarios for selected socio-economic variables (as % change relative to 2010; see Jin et al.,  
 276 this issue; Whitehead et al., this issue for further details).

	Catchments			
	Volta Catchment		GBM and Mahanadi Catchments	
	2050s	2090s	2050s	2090s
<b>Population:</b>				
Medium- (~SSP3)	63	67	16	-8.4
Medium (~SSP2)	92	138	33	29
Medium+ (~SSP5)	129	254	58	108
<b>Intensive agricultural land use:</b>				
Medium- (~SSP3)	94	68	4	6
Medium (~SSP2)	78	85	5	7
Medium+ (~SSP5)	130	175	7	10
<b>STP effluent discharge (given urban % change):</b>				
Medium- (~SSP3)	45	67	16	-8.4
Medium (~SSP2)	60	138	33	29
Medium+ (~SSP5)	70	150	58	108
<b>Reach irrigation water demand:</b>				
Medium- (~SSP3)	94	68	18	18
Medium (~SSP2)	77	85	22	22
Medium+ (~SSP5)	130	75	25	30

<sup>x</sup>STP: Sewage treatment plant discharge

277

278 For the coastal sea modelling, the GCMs provide physical and biogeochemical data at the ocean  
 279 boundary of the sea models, while the RCMs provide physical data at the air-sea boundary. River flow  
 280 and nutrient data provide an additional input to the regional sea models and for the Volta, GBM and  
 281 Mahanadi, these are taken from the INCA catchment model, with the medium SSP scenario used for the  
 282 nutrients. Overall, the RCPs are the primary drivers of the regional sea modelling; SSPs have only a minor  
 283 effect through river nutrient levels. Table 3 summarizes future projections of the key regional sea climate  
 284 drivers for the Gulf of Guinea and Bay of Bengal regions.

285 **Table 3:** Future climate projections of the three deltas and the wider areas of the Gulf of Guinea and Bay of  
 286 Bengal, change from present-day conditions under the RCP8.5 scenario.

		Gulf of Guinea		Bay of Bengal		
		Volta Delta	Wider Area	GBM Delta	Mahanadi Delta	Wider Area
<b>Surface temperature (°C)</b>	Mid-Century	+1.0 to +1.7	+1.0 to +1.8	+0.9 to +4.2	+0.8 to +4.2	+0.9 to +4.4
	End-Century	+2.5 to +3.6	+2.5 to +3.6	+2.6 to +6.6	+2.6 to +6.3	+2.6 to +6.5
<b>Precipitation (%)</b>	Mid-Century	-30 to +2	-1 to +2	-3 to +4	-8 to +25	-2 to +20
	End-Century	-25 to +40	-4 to +13	-45 to +2	-25 to +4	-10 to -2
<b>Maximum wind speed (ms<sup>-1</sup>)<sup>1</sup></b>	Mid-Century	+0.1 to +0.2	-0.6 to +0.1	-0.3 to +0.5	-0.5 to +0.4	-0.2 to +0.3
	End-Century	+0.3 to +0.6	-0.7 to +0.4	-0.2 to +1.3	0 to +1.3	-0.3 to +0.1
<b>Frequency of high wind events (days per decade)<sup>2</sup></b>	Mid-Century	+4 to +9	-10 to +2	-5 to +10	-37 to +13	-1 to +4
	End-Century	+27 to +34	-11 to +5	-50 to +30	-65 to +55	-6 to +5
<b>Sea-level rise<sup>3</sup> (m, relative to 2000 baseline)</b>	Mid-Century	+0.21 to +0.36		+0.18 to +0.33		
	End-Century	+0.55 to +1.1		+0.49 to +1.0		

<sup>1</sup> Maximum wind speed is defined as the 98<sup>th</sup> percentile of the daily mean wind speed .

<sup>2</sup> High wind events are defined as daily mean wind speed exceeding 8 ms<sup>-1</sup> for the Gulf of Guinea and 13 ms<sup>-1</sup> for the Bay of Bengal.

<sup>3</sup> These are based on thermal expansion and ice melt only, and they do not include local subsidence.

287

288 For fisheries modelling, total fish productivity is derived from the regional sea models and uses the same  
 289 scenarios (Blanchard et al., 2014). The species-based fisheries model allows considering a further  
 290 anthropogenic pressure via fishing effort scenarios, focussing on the key species that provide the largest  
 291 marine catches in the two regional coastal seas (Fernandes et al., 2013, 2016, 2017). The fishing scenarios  
 292 are considered based on the concept of Maximum Sustainable Yield (MSY), which is defined as the  
 293 highest average theoretical equilibrium catch that can be continuously taken from a stock under average

294 environmental conditions (Hilborn and Walters, 1992; Fernandes et al., 2016). The three scenarios  
 295 considered for providing fish catch and biomass projections are:

- 296 (i) Sustainable management: effort consistent with average fishing at MSY level. This is the value  
 297 that results in maximum catches while maintaining the population at their productivity peak,
- 298 (ii) Business as usual: Fishing mortality consistent with the average of recent estimates of fishing  
 299 mortality, and
- 300 (iii) Exploitation: Corresponds to a scenario where management is not a constraint to the fishery. A  
 301 generalised over-exploitation scenario of three times MSY is considered for all the species  
 302 studied.

303 Table 4 shows the two scenarios of fishing mortality and the level of exploitation considered for different  
 304 fish species in the Gulf of Guinea and Bay of Bengal regional coastal seas.

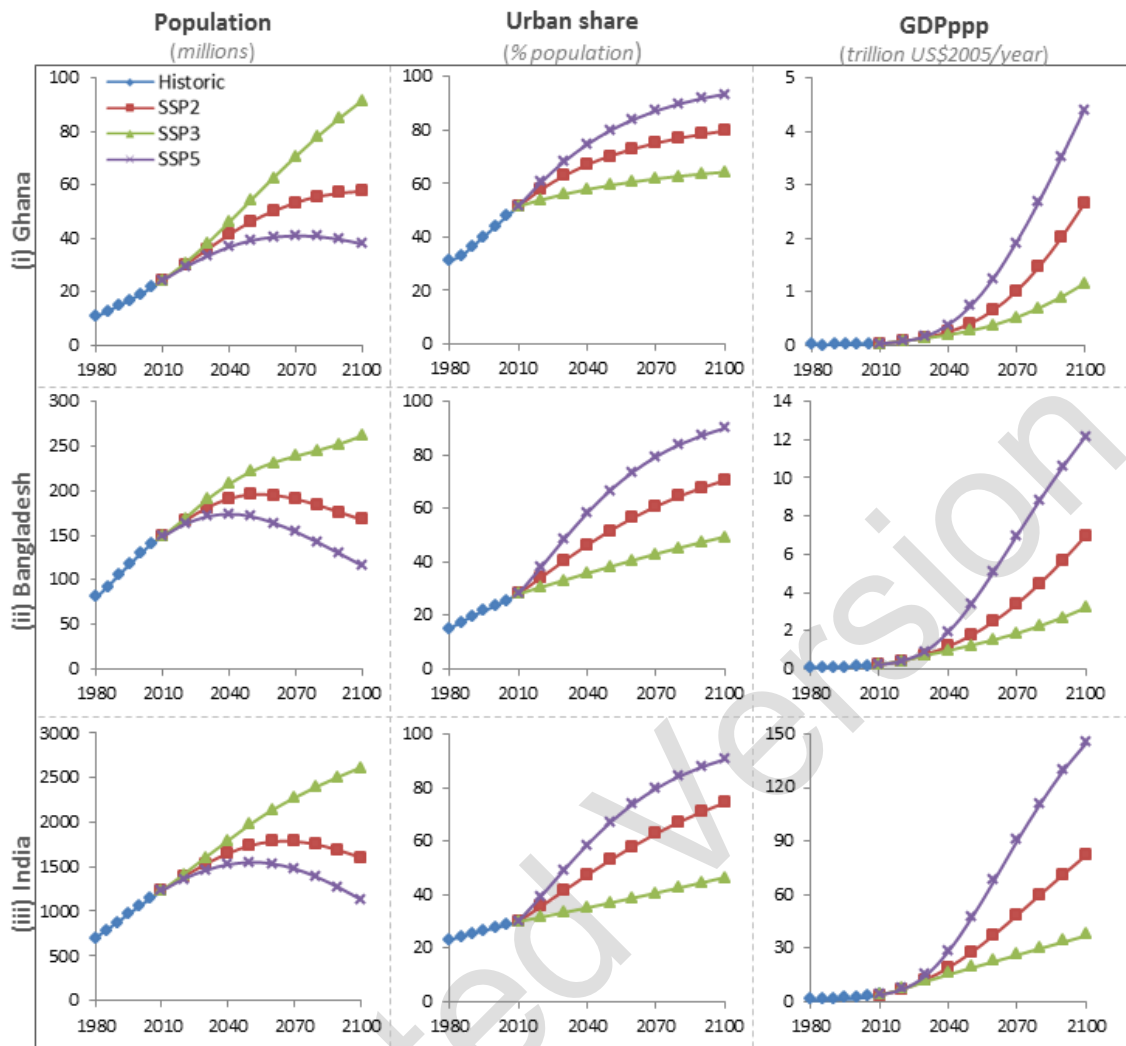
305 **Table 4: Fishing management scenarios for selected species in the Gulf of Guinea and Bay of Bengal regions.**

	Species	Source	Fisheries Scenarios ( <i>as a factor of MSY</i> )	
			Business as Usual	Sustainable Management
<b>Gulf of Guinea</b>	<i>Brachydeuterus auritus</i>	Bannerman <i>et al.</i> (2001)	1.43	0.39
	<i>Ilisha Africana</i>	Francis and Samuel (2010)	1.34	1.09
<b>Bay of Bengal</b>	<i>Tenualosa ilisha</i>	Fernandes <i>et al.</i> (2016)	1.86	0.61
	<i>Harpadon nehereus</i>	Khan <i>et al.</i> (1992)	3.78	0.66
	<i>Rastrelliger kanagurta</i>	Mansor and Abhdulla (1995)	0.73	1.02

306

### 307 5. National Scenarios: Ghana, Bangladesh and India

308 At the national scale, the socio-economic scenarios for the three countries (Ghana, India, and Bangladesh)  
 309 are based on the *SSP Public Database Version 1.1* (IIASA, 2016). This data provides historic trends and  
 310 future projections of the changes in population, urban share (as % of total population in urban areas),  
 311 and GDPppp through the 21<sup>st</sup> century for each country under the five SSP scenarios (Figure 7). Together,  
 312 these data are used as one of the boundary conditions to inform the delta-specific scenarios and  
 313 adaptation policies development process. This is facilitated by providing the relevant stakeholders with a  
 314 summary of these national level future socio-economic conditions to provide a context for the deltas  
 315 under the selected SSP scenarios.



316  
 317 **Figure 7:** National level historic trends and future projections of population, urbanisation, and GDPppp in  
 318 Ghana, Bangladesh, and India under the selected three SSP scenarios (Source: IIASA, 2016). Note: the scales (in  
 319 y-axes) differ between countries for display purposes.

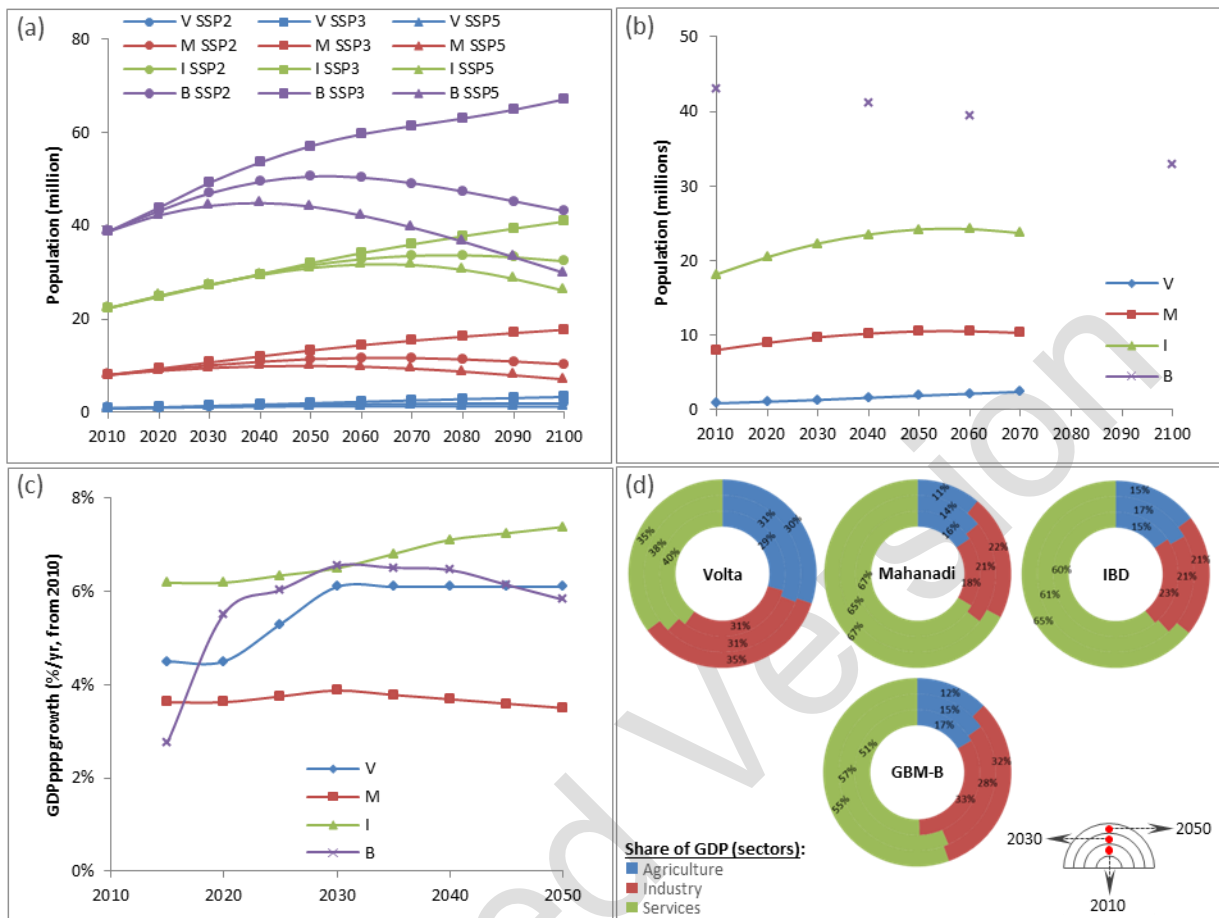
320 **6. Delta Scenarios: Adaptation Policies and the Participatory Process**

321 **6.1 Scenarios and Adaptation Policies**

322 At the delta scale, there are endogenous and exogenous environmental and socio-economic change  
 323 drivers. As discussed above, the climate, environmental and socio-economic change drivers that operate  
 324 at higher/coarser spatial scales (e.g., national, regional, global) represent the exogenous drivers. They  
 325 define the boundary conditions for the delta scale scenario and adaptation policy narratives and  
 326 trajectories (see Figure 4). Global climate change/sea-level rise and markets and food prices are examples  
 327 of mainly exogenous pressures, while local human-induced subsidence (e.g., due to groundwater  
 328 extraction), local political economy and socio-economic/ecological conditions are examples of  
 329 endogenous drivers.

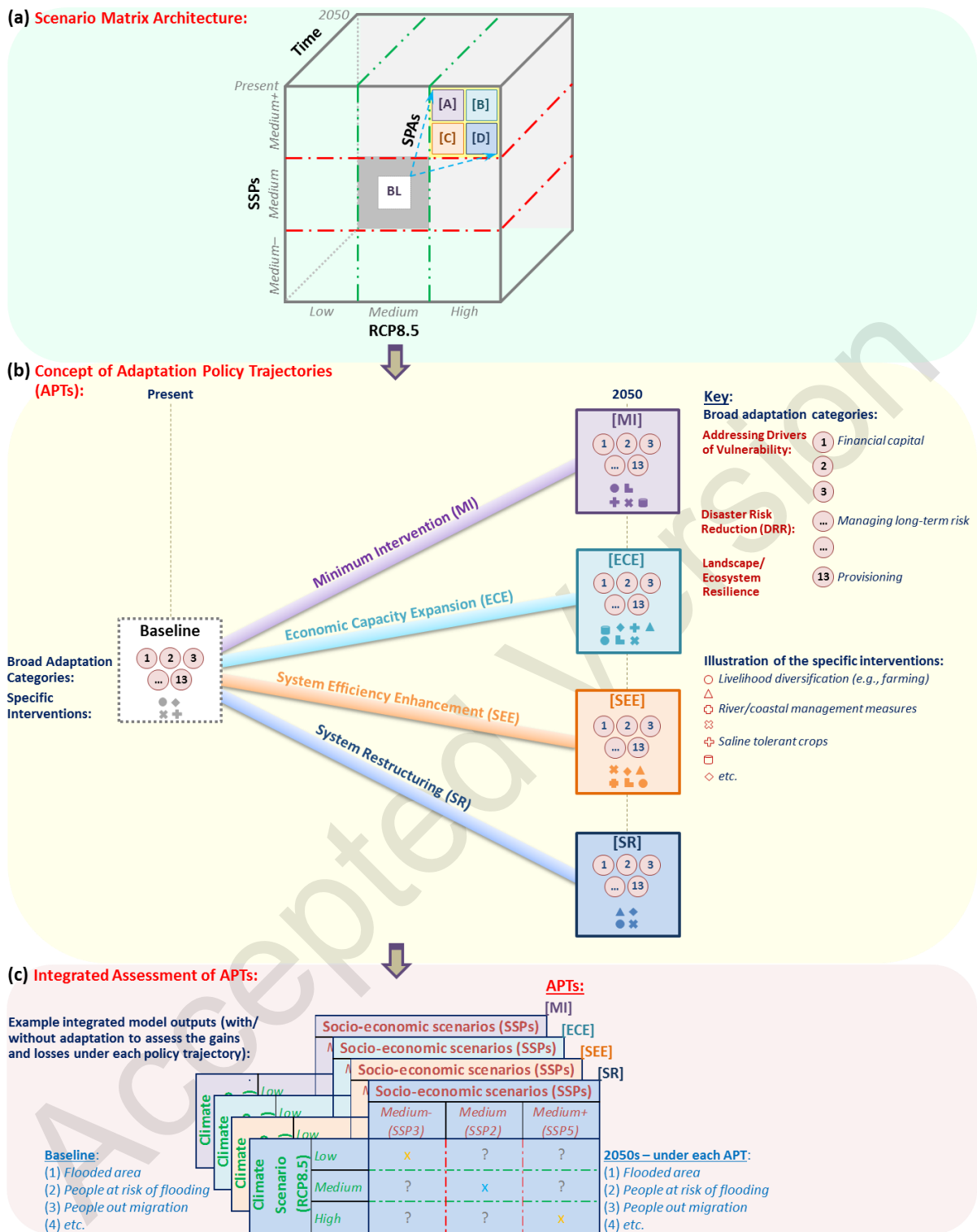
330 In this analysis, each case study delta is considered as a distinct socio-ecological system for which there  
 331 are endogenous and exogenous pressures that are identified and defined as scenarios accordingly. Figure  
 332 8 shows examples of delta-level scenario projections of population and GDP. For population, SSP-based  
 333 projections are obtained from spatially explicit data available from Jones and O’Neill (2016). In addition,  
 334 the Component Population Projection Method is used to develop medium delta-scale projections for  
 335 each case study delta (see Codjoe et al., in prep. for further information). On the other hand, an expert-  
 336 based questionnaire was used in order to obtain expert judgment and visions on the future economic

337 conditions providing GDP projections and associated sectoral shares for each delta (see Arto et al., in  
 338 prep. for further information).



339 **Figure 8:** Examples of delta-level scenarios of (a) SSP-based and (b) Cohort-Component based population  
 340 projections, and (c) projections and (d) compositions of GDP. (The GDP data are developed based on a  
 341 participatory process with country economic experts; see Arto et al. in prep. for more detail and maybe subject  
 342 to revision). Note: the 'V', 'M', 'I' and 'B' stands for Volta, Mahanadi, and IBD, GBM (Bangladesh) deltas,  
 343 respectively.  
 344

345 The climate and socio-economic scenarios at the various scales (outlined above) provide divergent and  
 346 challenging scenarios contexts investigated in this study. They are used for testing the robustness of the  
 347 human and natural systems within the deltas by considering alternative adaptation policies. The overall  
 348 conceptual framework, scenario matrix architecture, and the participatory process employed for  
 349 development of the alternative adaptation policy options explored are outlined below (see Figure 9).



**Figure 9:** Schematic illustration of the concept used for linking the climate (RCPs) and socio-economic (SSPs) scenarios and policy assumptions (APTs) and the overall scenario matrix architecture investigated in DECCMA.

As part of the participatory process, a set of procedures are considered through which stakeholders and experts collaborate to develop, test, and/or validate the scenarios and adaptation policy trajectories for each delta (see Section 6.2). Building on the ESPA Deltas experiences (see Allan and Barbour, 2015; Nicholls et al., 2016), the main purpose of the participatory process is to integrate inputs and views of different interested groups as appropriate. The participatory process was facilitated by a systematic conceptualisation of the links between the global climate (RCPs) and socio-economic (SSPs) scenario narratives and policy assumptions (SPAs) for developing appropriate national level adaptation policy trajectories and associated specific interventions for each delta.

361 Few studies have systematically considered different high-level adaptation futures consistent with the  
 362 SPA concept. One successful example is Hall et al. (2016) who analysed national infrastructure under a  
 363 range of future conditions, including policy trajectories (see also Hickford et al., 2015) (Table 5). Their  
 364 four-fold policy approach provides a high-level expression of policy choices and has been adopted here  
 365 (Chapman et al., 2016; Suckall et al., this issue). Drawing on Hall et al. (2016), four distinct visions of  
 366 future adaptation choices (Adaptation Policy Trajectories – APTs) are proposed here. These are  
 367 considered to be visionary but realistic in addressing potential future changes.

368 Each APT is tested by taking into account the higher-scale scenario boundary conditions, historic trends  
 369 and baseline conditions (e.g., based on household survey, adaptation inventory and policy reports  
 370 analysis conducted within DECCMA). The four APTs are defined in Table 5 and compared to the ITRC  
 371 study (Hall et al., 2016) (see Chapman et al., 2016; Suckall et al., this issue for further details). They  
 372 encourage thinking of different portfolios of responses, which may include radical change compared to  
 373 current practice (especially under System Restructuring).

374 **Table 5: The four adaptation policy trajectories (APTs) as defined in this study and compared to the ITRC study**  
 375 **(Hall et al., 2016).**

<b>Definition of the Four APTs</b>	
<b>DECCMA</b>	<b>ITRC<sup>+</sup></b>
<b>A. Minimum Intervention (MI):</b> <i>aims to minimise costs while protecting citizens from climate change impacts.</i>	<b>Minimum Intervention (MI):</b> <i>takes a general approach of minimal intervention, reflecting historical levels of investment, continue maintenance and incremental change in the performance of the current system.</i>
<b>B. Economic Capacity Expansion (ECE):</b> <i>focuses primarily on encouraging economic growth and utilizing the increased financial capacity it brings to protect the economic system from climate-induced harm.</i>	<b>Capacity Expansion (CE):</b> <i>focuses on planning for the long-term by increasing investment in infrastructure capacity.</i>
<b>C. System Efficiency Enhancement (SEE):</b> <i>focuses on promoting most efficient management and exploitation of the current system, looking at ways of distributing labour, balancing livelihood choices, and best utilising ecosystem services to enhance livelihoods and wellbeing under climate change.</i>	<b>System Efficiency (SE):</b> <i>focuses on deploying the full range of technological and policy interventions to optimise the performance and efficiency of the current system, targeting both supply and demand.</i>
<b>D. System Restructuring (SR):</b> <i>embraces pre-emptive fundamental change to the social and physical functioning of the delta system in response to serious threats to the delta's current socio-ecological system.</i>	<b>System Restructuring (SR):</b> <i>focuses on fundamentally restructuring and redesigning the current mode of infrastructure service provision, deploying a combination of targeted centralisation and decentralisation approaches.</i>

376 <sup>+</sup> ITRC: UK Infrastructure Transitions Research Consortium.

377 The narratives and key characteristics of the four APTs are defined based on a set of broad adaptation  
 378 categories and description of how they are projected to evolve over time (between now and 2050) under  
 379 each trajectory. To this end, thirteen broad categories are defined based on three main theoretically-  
 380 derived adaptation policy components as outlined in Figure 10.



## Adaptation to Climate Variability and Change



381  
382 **Figure 10:** *The three main components and thirteen broad categories of the adaptation policy trajectories*  
383 *(adapted from Suckall et al., this issue).*

384 Each APT contains specific national level adaptation interventions (within the thirteen categories), some  
385 of which are delta specific. Examples (one per category under the three main components) include I.  
386 *livelihood diversification, use of climate resilient farming techniques, use of co-operatives, access to*  
387 *markets, and land re-distribution to the poor; II. river/coastal management infrastructure, community*  
388 *training in disaster risk reduction, use of high land during flood time, and relocation of households; and III.*  
389 *use of saline tolerant crops, mangrove forest planting, promoting protecting green spaces, and wildlife*  
390 *conservation in natural heritage sites.* The gains and losses associated with each APT under the various  
391 scenarios can be assessed by focusing on the quantified interventions for each of the four policy  
392 trajectories.

### 393 6.2 Participatory Process

394 Arriving at these policy scenarios was based on a four-stage participatory process outlined below:

#### 395 **Stage 1: Narratives of adaptation policy trajectories (Expert-led)**

- 396
- 397 • Preliminary expert-led story-telling to create a narrative for the APTs, and identification of  
398 adaptation interventions relevant to each APT for the chosen delta. Estimation of provisional  
399 trajectories of how these interventions will progress from baseline to 2050; followed by  
modelled projections of these trajectories.

#### 400 **Stage 2: Evaluate and validate (Engaging stakeholders)**

- 401
- 402 • Stakeholder evaluation of modelled outputs of the APTs, along with the pre-identified adaptation  
403 interventions, and their trajectories under a medium scenario; coupled with comment on which  
404 of the APTs most closely resembles what they anticipate as their existing policy trajectory (i.e.,  
405 Business as Usual, BaU, policy) and what tweaks need to be made to this APT to best align it with  
406 what their current policy vision for the future is. Stakeholder views on policy implementation and  
the factors influencing this are also sought.

#### 407 **Stage 3: Revise and remodel (Expert-led)**

- 408
- 409 • Project re-modelling of amended APTs in the light of stakeholder comments and modifications to  
410 the BaU APT, with preparation of APT/RCP projections such that a representative spectrum of  
possibilities can be made available to stakeholders in stage 4.

#### 411 **Stage 4: Refine and finalise (Re-engage stakeholders)**

- 412
- 413 • Stakeholders are presented with the newly revised and re-modelled results across the ranges of  
climate and socio-economic scenario uncertainties, with the opportunity to further adjust the

414 BaU APT. In addition, stakeholders will give their views on how well society in 2050 is likely to  
415 respond to the increased impacts of climate change projected to occur between 2050 and 2100.

416 The four stages are discussed in greater detail in Nicholls *et al.* (2017).

## 417 7. Discussion and Conclusions

418 The study highlights the important role of scenarios in understanding uncertainties in climate change  
419 adaptation policy decision-making. Scenarios provide alternative long-term future outlooks to explore  
420 implications of changes in climatic, environmental, and socio-economic conditions for devising robust  
421 policies. Historically, most climate change studies focussed on climatic drivers only. However, in  
422 integrated assessments, climate scenarios need to be coupled with appropriate socio-economic scenarios  
423 (Nakicenovic and Swart, 2000). A number of such scenarios and frameworks have been developed and  
424 applied recognising these limitations (e.g., Arnell *et al.*, 2004; Carter *et al.*, 2007; Mahmoud *et al.*, 2009;  
425 Moss *et al.*, 2010). This also highlights recent advances in scenario development exercise and techniques  
426 (e.g., Börjeson *et al.*, 2006). Most notable is the latest global RCP–SSP–SPA scenario framework  
427 developed for the IPCC AR5, which integrates the climate, socio-economic, and policy components.  
428 However, full application of such global framework at sub-national scales raises two important challenges  
429 in integrated assessment of interacting human-natural systems under uncertain future changing  
430 conditions: (i) added complexity in capturing the multiple (i.e., climate-socio-economic-policy)  
431 dimensions of change, and (ii) issues of scale. Here, we present an integrated scenario framework that  
432 recognises these challenges based on a multi-scale (combined top-down and bottom-up approaches) and  
433 participatory (joint expert-stakeholder) scenario methods.

434 The paper demonstrates application of this global RCP–SSP–SPA scenario framework at sub-national scale  
435 using deltas as an example. It presents the overall scenario framework, methods, and processes adopted  
436 for the development of scenarios across the multiple scales of interest (from global to delta scales and  
437 short- to long-term changes) as developed and applied within the DECCMA project. DECCMA is analysing  
438 the future of three contrasting deltas across South Asia and West Africa: (i) the Volta delta (Ghana); (ii)  
439 the Mahanadi delta (India); and (iii) the Ganges–Brahmaputra–Meghna (GBM) delta (Bangladesh/India).  
440 This includes comparisons between these three deltas. The framework provides improved specification of  
441 the role of scenarios to analyse the future state of adaptation and migration across the case study deltas.  
442 To this end, six discrete levels of scenarios are considered: (i) global (climate change, e.g., sea-level rise  
443 and temperature change; and socio-economic assumptions, e.g., global food prices and markets); (ii)  
444 regional catchments (e.g., changing river flows), (iii) regional coastal seas (e.g., fisheries), (iv) regional  
445 politics (e.g., transboundary issues), (v) national socio-economic conditions (e.g., population and GDP  
446 growth), and (vi) delta scenarios (e.g., adaptation and migration policies).

447 At the global scale, the RCP8.5 climate scenario has been selected as the main focus in order to consider  
448 the strongest climate signal. It maximises the sampling of uncertainty in future climate changes and  
449 represents the most challenging scenario against which to test the robustness of the human and natural  
450 systems and adaptation policies in the deltas. Up to 2050, the RCP8.5 scenario can be combined with any  
451 socio-economic (SSP) scenario, while beyond 2050 only SSP3 and SSP5 have consistent emissions,  
452 although SSP2 is close. In this study, three SSP-based scenario narratives are identified: (i) Medium  
453 (middle of the road) scenario (~SSP2), (ii) Medium– scenario of low economic and high population growth,  
454 and low level of urbanisation (~SSP3), and (iii) Medium+ scenario of high economic and low population  
455 growth, and high level of urbanisation (~SSP5) scenarios that are consistent with the RCP8.5 scenario. For  
456 post-2050 analysis, we combine the RCP8.5 climate and SSP5 socio-economic scenarios, which will  
457 provide consistent temporal continuity (together with the Medium+ scenario). Based on these global  
458 scenario narratives, downscaled climate and socio-economic scenarios are considered at the regional  
459 (catchments and coastal seas) and national scales based on downscaled RCM simulations (e.g., Macadam  
460 *et al.*, this issue) and open source databases (e.g., national SSP projections from IIASA). At the delta scale,  
461 a participatory process is used for the development of four alternative adaptation policy trajectories,  
462 APTs (i. *Minimum intervention*, ii. *Economic capacity expansion*, iii. *System efficiency enhancement*, and iv.  
463 *System restructuring*). Using a list of quantified specific adaptation interventions, the gains and losses  
464 under each APT are assessed for each delta taking into account uncertainties of the various future

465 climatic, environmental, and socio-economic scenarios. The study demonstrates the benefits of a multi-  
466 dimensional scenario framework to capture the different drivers of change. It also recognises the need to  
467 use the best science and stakeholder engagement to deliver rigorous scenario development processes.  
468 Such an approach facilitates the development of appropriate and consistent endogenous and exogenous  
469 scenario futures across the multiple scales of interest. The lessons are transferable and the approach  
470 could be applied widely to other deltas, other coastal systems, and in fact to any sub-national problems  
471 with multiple drivers and scales.

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