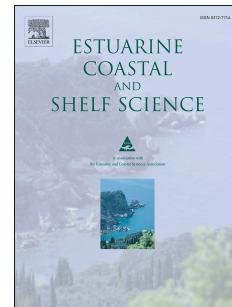


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The role of interdisciplinary collaboration for stated preference methods to value marine environmental goods and ecosystem services

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Abstract: With the increasing use of environmental valuation methods in coastal, marine and deep-sea settings, there is a growing need for the collaboration of natural scientists and environmental economists. Stated preference valuation methods in particular need to be based on sound natural science information and translate such information to be used in social surveys. This paper uses three applications to make explicit the flow of information between different disciplines in the preparation and implementation of stated preference studies. One approach for facilitating this flow is to increase knowledge and understanding of natural scientists on these methods. To address this, this paper highlights key opportunities and pitfalls and demonstrates those in the context of three case studies. It therefore provides guidance on stated preference valuation for natural scientists rather than for economists.

Keywords: Marine ecosystems, environmental valuation, stated preference methods, discrete choice experiments

1 **1. Introduction**

2 A rising demand for cost-benefit analyses of coastal and marine management measures, driven by
3 national and international legislation, has recently been stimulating increasing efforts in
4 environmental valuation in this field (Hanley et al. 2015, Börger et al. 2014a). Efficient use of public
5 funds for marine environmental policy requires the assessment of costs and benefits of management
6 measures (Oinonen et al. 2016, Scharin et al. 2016). Such management measures are a response to
7 an increasing number of directly and indirectly human-induced stressors, such as climate change,
8 fishing, maritime transport, land-based pollution and tourism. These stressors are leading to changes
9 in the state of the marine environment and consequently impact human welfare (Halpern et al. 2015,
10 Wolanski and Elliott 2015). Beyond their direct and indirect influence on economic activity, such as
11 the production of goods and services, there are a variety of impacts that are not directly accounted
12 for in observable market transactions. Their value (for use in environmental cost-benefit analyses)
13 cannot be assessed through the analysis of market data, necessitating the use of non-market
14 valuation techniques. These can be divided into two main groups: revealed preference and stated
15 preference (SP) methods. Other methods exist, such as cost-based approaches and value transfer
16 (Johnston and Rosenberger 2010), but as they do not employ survey methods, they are beyond the
17 remit of this paper. Revealed preference methods, such as the travel cost method (e.g. Whitehead et
18 al. 2008, Söderqvist et al. 2005, Bhat 2003) or hedonic pricing (e.g. Gopalakrishnan et al. 2011,
19 Samarasinghe and Sharp 2010), use available data on market transactions or individual behaviour to
20 infer the value of non-market goods. These methods are limited to the assessment of use values.
21 Total economic value, potentially consisting of use and non-use value, can only be assessed by
22 means of SP methods. The two most prominent of the latter are the contingent valuation method
23 (CVM) (Carson and Hanemann 2005, Mitchell and Carson 1989) and discrete choice experiments
24 (DCE) (Louviere et al. 2000).

25 In recent years, there has been an increase in the application of SP valuation studies in coastal
26 locations (e.g. Hynes et al. 2013, Taylor and Longo 2010, Hanley et al. 2003), the intertidal zone (e.g.

27 Nunes et al. 2009, Bulte et al. 2005) and offshore resources (e.g. Brouwer et al. 2016, Aanesen et al.
 28 2015, Börger et al. 2015, Jobstvogt et al. 2014a, Norton and Hynes 2014, Wattage et al. 2011, Glenn
 29 et al. 2010, Liu and Wirtz 2010, McVittie and Moran 2010, Eggert and Olsson 2009). Nevertheless,
 30 the number of high-quality primary valuation studies in the marine realm remains low compared to
 31 terrestrial environments as can be seen in the existing valuation databases such as that of the
 32 Marine Ecosystem Services Partnership (MSEP)¹ or the Environmental Valuation Reference Inventory
 33 (EVRI)².

34 The stimulation for further marine valuation already exists due to increasing activity within
 35 marine policy and management domains (for example, the EU Marine Strategy Framework Directive
 36 (2008/56/EC), the development of marine plans and growing interest in the promotion of the blue
 37 economy (Spalding 2016)). To ensure that environmental valuation is robust, of high quality, and
 38 useable in the decision-making process, what needs to be fostered is increased collaboration
 39 between natural scientists and environmental economists. This requires contributions from different
 40 disciplines at different stages of the valuation process. On a practical level, the valuation of
 41 environmental goods and ecosystem services entails four steps (Freeman 2002): (1) determining
 42 (and quantifying) the size of the environmental change to be valued and its effect on ecosystem
 43 structure and function; (2) determining (and quantifying) the impact of these effects on the
 44 provision of ecosystem services to humans; (3) assessing changes in human welfare in monetary
 45 terms, i.e. valuation; and (4) aggregating individual valuations over the affected population. While
 46 steps (3) and (4) have received considerable attention from environmental economists and relevant
 47 manuals are available (e.g. Johnston et al. forthcoming, Kanninen 2006, Champ et al. 2003, Bateman
 48 et al. 2002, Haab and McConnell 2002), there is no standardised way to translate natural science
 49 information into a valuation scenario in steps (1) and (2). It is evident that these steps depend
 50 heavily on the specific survey topic. Interdisciplinary teams are indispensable to ensure that the links

¹ www.marineecosystemservices.org

² www.evri.ca

51 between environmental changes and ecosystem services affected are presented to survey
52 respondents in a correct, succinct and understandable, yet neutral and non-leading way. This
53 involves a trade-off between the provision of more detail to increase ecological accuracy and realism
54 of the environmental changes to be valued and the risk of overburdening respondents on a cognitive
55 level. Against this backdrop, this paper explores how natural science knowledge and data can be
56 best translated for the use in SP studies by making the information flow in this interdisciplinary type
57 of research explicit. One approach for facilitating this information flow is to increase the
58 understanding of natural scientists of practical SP environmental valuation. In addition, while biases
59 and procedural problems still challenge valuation practitioners (Hoyos 2010, Venkatachalam 2004,
60 Mitchell and Carson 1989), the application of CVM and DCE in the marine environment has its own
61 recognised set of difficulties (Hanley et al. 2015). Therefore, key opportunities and pitfalls in the use
62 of SP valuation in the marine environment are highlighted by means of three recently conducted
63 valuation surveys in Poland, the Netherlands and the UK in the framework of the EU FP7 project
64 VECTORS (www.marine-vectors.eu). Consequently this paper is intentionally aimed predominantly at
65 a natural science readership rather than environmental economists. This focus will enable the
66 former to better assess the quality of existing valuation studies and generally to improve the
67 translation of environmental information for valuation purposes. Using the three applications of the
68 DCE approach as examples, this paper examines the approach and its application to value ecological
69 changes in the coastal and marine environment and thereby intends to raise awareness amongst
70 natural scientists for the particular requirements of interdisciplinary research around environmental
71 valuation.

72

73 **2. Using stated preferences to value non-market environmental goods**

74 **2.1. Introduction to the concept of value in economics and stated preference methods**

75 In economics, value can be expressed through exchange, and as such is instrumental and
76 anthropocentric (Freeman 2002, Turner 1999). Instrumental (as opposed to intrinsic) values relate to

77 individual preferences and needs. Something has value to the extent that it satisfies existing human
 78 preferences. Value can be thought of as the value of the good as a whole, which underpins the
 79 conceptualisation in the CVM, or made up of the value of the different characteristics of the good,
 80 which is the foundation of the DCE approach. Values are relative in the sense that the value of good
 81 A relates and is comparable to the value of good B (Turner 1999). Consequently, in economics value
 82 is usually assessed by employing the concept of willingness to pay (WTP), which implies a
 83 comparison between the value of a good and money. This concept attempts to assess welfare
 84 changes by quantifying how much of an individual's current income or wealth he is willing to trade
 85 for the provision of a good or service (or to prevent the cessation or reduction of this provision). An
 86 alternative to this is the concept of willingness to accept (WTA) compensation to go without an
 87 improvement or to endure deterioration of environmental quality. The majority of practical
 88 applications, however, employ the WTP concept. In other words, what is the amount of money
 89 forgone that leaves an individual exactly as well off, in terms of welfare, as before a positive change
 90 in environmental quality occurred? This establishes a substitution relationship between the
 91 provision of environmental quality and money. WTP can therefore be interpreted as an indicator of
 92 the change in welfare that this individual expects from the change in provision or quality expressed
 93 in monetary terms.

94 When goods or services are traded in markets, market data can usually be used to infer WTP
 95 and hence the value of the goods in question.³ For the case of non-market goods this is not possible,
 96 but SP valuation methods can be used to assess how much people *would* be willing to pay if there
 97 was a market for these goods. While the beginnings of the CVM go back to the middle of the 20th

³ Note that there is a difference between WTP and market prices in that the amount a person is willing to pay for a good might be more than she actually needs to pay in the market, i.e. the market price. Valuation is therefore concerned with WTP, which is associated with the concept of consumer surplus (Bateman et al. 2002, Morse-Jones et al. 2011). However, in well-functioning markets (and only there), market prices are usually a good approximation of WTP.

98 century (Randall et al. 1974, Davis 1963, Ciriacy-Wantrup 1947), DCE originate in the 1980s in
99 marketing and transport research (Louviere 1988, Louviere and Woodworth 1983) with first
100 applications in the environmental field appearing in the 1990s (Hanley et al. 1998, Boxall et al. 1996,
101 Adamowicz et al. 1994). Both methods are survey-based and present respondents with hypothetical
102 environmental management measures, the ‘valuation scenario’. These scenarios detail a proposed,
103 hypothetical environmental management project, which will lead to changes in specific aspects of a
104 non-market good or service. It is further specified that the proposed management measures can
105 only be implemented at a certain cost, which will have to be incurred by the potential beneficiaries
106 of the resulting changes, typically the households surveyed. As part of the valuation scenario, a
107 payment vehicle, the specific way respondents are asked to contribute to support the proposed
108 scenario, has to be specified. Typically coercive payment vehicles, such as taxes or fees are
109 preferable to voluntary vehicles such as donations (Carson and Groves 2007, Mitchell and Carson
110 1989). The payment vehicle also determines the frequency and duration of the hypothetical
111 payments. In DCE, both the changing aspects of the ecosystem and the payment vehicle details are
112 expressed in the choice attributes that describe a certain choice option. As an example, Figure 1
113 displays the valuation scenario used in one of the DCEs examined in this paper (the Dogger Bank
114 survey; Section 3.1) introducing all choice attributes ('Diversity of species', 'Protection of porpoises,
115 seals and seabirds' and 'Invasive species' and the need to pay for this programme and the payment
116 vehicle, an 'Additional tax'). Subsequently, respondents are presented with the valuation task. In the
117 CVM this is usually a single question directly eliciting the WTP for a change in environmental quality
118 proposed in the valuation scenario. Common formats of the elicitation question are the
119 dichotomous-choice question, in which respondents are simply prompted to indicate whether they
120 are willing to pay a certain amount for the proposed environmental change. This format has been
121 shown to make truthful responding in the best interest of the respondent (and hence more likely to
122 occur) if the WTP response really influences the chance of the proposed scenario to be implemented
123 or not (Carson and Groves 2007). Another format often used is the payment card approach, in which

124 they are asked to state their maximum WTP on a list of monetary amounts (or intervals) (Cameron
 125 and Huppert 1989).

126

127 **- Figure 1 -**

128

129 While the CVM assesses the value of the entirety of attributes of a good in monetary terms,
 130 the DCE conceptualises a good as consisting of a number of attributes which all contribute to its
 131 value. As two of these attributes are usually environmental quality and the price of the good, the
 132 comparison with money is less direct in the DCE. Therefore, DCE are somewhat more flexible than
 133 the CVM because instead of eliciting the WTP for the hypothetical management measures they
 134 present respondents with a series of choices between two or more specifications of measures. These
 135 choice options are described in terms of a set of attributes, the levels of which vary across options.
 136 Each option displays how the management measure leads to different quantities or quality levels of
 137 the specific non-market goods described (i.e. the choice attributes) at different costs. Respondents
 138 are then asked to indicate their most preferred option. Typically a respondent answers several such
 139 choice tasks with varying levels of the choice attributes. The use of the cost attribute allows for the
 140 computation of respondents' WTP for changes in the non-monetary choice attributes. As an example,
 141 Figure 2 displays the choice card from one of the case studies. Respondents are asked to state their
 142 preferred alternative between the current ('Plan A') and two hypothetical management plans ('Plan
 143 B' and 'Plan C') (Section 3.1).

144

145 **- Figure 2 -**

146

147 In both CVM and DCE, if the survey sample is representative of the whole population affected
 148 by the proposed environmental management measures, estimated mean WTP in the sample can be
 149 multiplied with the total number of households affected. This yields the total value of the change

150 under study, which in welfare economics is referred to as the social value of this change. Both
151 approaches assume that respondents have clear and stable preferences regarding the goods and
152 services provided so that they can express their WTP (in CVM) or indicate their preferred choice
153 alternative(s) (in DCE) during the survey interview. In turn, respondents need to have all the
154 necessary information to complete this task. However, an increasing number of studies have shown
155 that preferences are often formed during the valuation interview (e.g. Kingsley and Brown 2010,
156 Holmes and Boyle 2005). Consequently, the way information is presented and what information is
157 provided is crucial if respondents are to accurately express their WTP or preferences. This is
158 especially important when the good to be valued is unfamiliar to respondents, which is often the
159 case in applications to coastal or marine environmental goods (Aanesen et al. 2015; McVittie and
160 Moran 2010).

161

162 **2.2. Stated preference valuation in practice**

163 Considerable research has gone into the different steps of developing a survey questionnaire,
164 preparing and administering the survey, and analysing collected data. In addition to a vast literature
165 in this field (Carson 2012a, Hoyos 2010), a number of manuals and textbooks are available (e.g.
166 Johnston et al. forthcoming, Kanninen 2006, Champ et al. 2003, Bateman et al. 2002). The
167 development of the valuation scenario and survey questionnaire is often informed by policy
168 requirements (Hanley et al. 2015), consultation with the scientific literature and natural scientists
169 with expertise in the area under study, and semi-structured interviews and focus groups with
170 members of the general public (Figure 3). The latter two help the researchers gauge the level of
171 concern, knowledge and understanding that potential survey respondents have for the specific topic.
172 It also helps identify suitable cost levels that can be incorporated into the choice exercise and the
173 payment scenario. The former helps identify how the proposed measures will be financed, the
174 responsible institution and the payment vehicle. The choice of an appropriate payment vehicle
175 requires substantial consideration to maximise the level of realism of the scenario and to help

176 respondents relate the proposed changes to their household budget. The last crucial component of
177 questionnaire construction is the experimental design. In the case of the CVM, the experimental
178 design involves the selection of payment amounts for the dichotomous-choice format or the
179 specification of a payment card. For DCE, the experimental design is the combination of attribute
180 levels and costs into choice alternative that appear on the choice cards (e.g. Figure 2). In practical
181 applications the number of all possible attribute combinations is typically too large to present them
182 to respondents. Efficient experimental designs generate that combination of attribute levels in a
183 limited number of choice occasions, which is able to produce accurate estimates of the model
184 parameters in the analysis stage of the DCE while taking into account a number of additional criteria,
185 such as balancing the occurrence of each attribute level (Johnson et al. 2006, 2013, Street et al. 2005,
186 Ferrini and Scarpa 2007).

187

188 **- Figure 3 -**

189

190 Figure 3 illustrates the further survey process. Preliminary questionnaires are tested in waves
191 of pilot surveys using face-to-face interviews or the mode to be applied in the main survey (e.g.
192 postal, e-mail or online). This is an essential iterative process in which the scenario and
193 questionnaire are refined based on insights from pilot interviews, and the importance of this stage
194 should not be underestimated. During this stage, repeated meetings with natural scientists are
195 typically necessary regarding the use of factual information and its clear and concise, yet
196 understandable, representation in the survey materials (e.g. the use of illustrative materials, such as
197 photos, charts, graphs or maps in the questionnaire to support respondent comprehension). For
198 DCEs, typically the pilot surveys produce choice data that can be used to further inform the
199 experimental design (Scarpa and Rose 2008). The development of a survey and a questionnaire can
200 take up considerable amounts of time; a year or 18 months is not uncommon in academic
201 applications, whereas valuation studies for consulting purposes can be conducted in as little as six

202 months. With the fully developed questionnaire and an experimental design the main survey can be
 203 conducted and resulting choice data analysed. The three case study surveys reported below were
 204 developed and conducted following this procedure.

205

206 **3. Translating and presenting natural science knowledge in SP surveys**

207 In the framework of the VECTORS project, three stated preference surveys were conducted to value
 208 changes in the provision of goods and services from selected marine ecosystems. These case studies
 209 cover two European regional seas, the North and Baltic Seas, and both coastal and offshore sites.
 210 These case studies illustrate the practical steps and considerations necessary to use SP surveys to
 211 value changes in the marine environment. To reach this point, Figure 3 indicates that understanding
 212 and quantifying these environmental changes requires close cooperation between environmental
 213 economists and natural scientists, such as marine biologists and ecologists. However, there is
 214 frequently a mismatch between the types of data and knowledge available to natural scientists and
 215 the type of information required for a valuation survey. Therefore, this section first sketches out the
 216 practical implementation of valuation surveys in the case studies. It subsequently uses these cases to
 217 highlight the challenges of translating natural science information into SP surveys and links these
 218 challenges to relevant procedural issues and ongoing research on SP methods.⁴ This discussion is
 219 structured into three parts: (1) valuation scenarios, (2) endpoints of environmental change to be
 220 valued and (3) the importance of letting policy and management issues guide survey development.
 221 The use of realistic and believable scenarios based on accurate natural scientific evidence is an
 222 essential requirement to obtain valid valuation estimates. While substantial methodological research
 223 on these approaches in environmental economics focuses on removing or minimising biases in the

⁴ General overviews of methodological issues under study for stated preference valuations can be found in Hoyos (2010), Venkatachalam (2004) and Mitchell and Carson (1989). Continuing methodological controversies are discussed by Carson (2012b), Hausman (2012) and Kling et al. (2012).

224 survey responses and resulting WTP estimates (Rakotonarivo et al. 2016), the subsequent discussion
225 emphasises the role of cooperation between the natural sciences and economics in this effort.

226

227 **3.1. Stated preference valuation in the marine environment – The cases**

228 *3.1.1. Conservation benefits on the Dogger Bank (North Sea)*

229 The Dogger Bank is a shallow sea area in the southern North Sea traversing the exclusive economic
230 zones of Denmark, Germany, the Netherlands and the UK. Due to its shallowness the area is
231 characterised by high primary production, which supports substantial fish assemblages (Sell and
232 Kröncke 2013). Consequently, the Dogger Bank has long been an important fishing ground. In recent
233 years the site has also been used for natural gas and aggregate extraction (JNCC 2011). More
234 recently, plans for Europe's largest wind farm have been developed for the Dogger Bank (Forewind
235 2010). The valuation scenario for this DCE survey was framed around ongoing negotiations between
236 stakeholders about a management plan for the Dogger Bank, a requirement of its recent designation
237 as a candidate special area of conservation (cSAC) under the EU Habitats and Species Directive
238 (92/43/EEC) (Burdon et al. in press, Hattam et al. 2015b). The valuation scenario introduced to
239 respondents focused on the regulation of the two main commercial activities on the site –
240 commercial fishing and wind farm development. Respondents were informed that by introducing
241 different regulations regarding permissible fishing gear and construction of the wind farm, several
242 aspects of the local ecosystem would be affected. These aspects are captured in the resulting choice
243 attributes, which were general species diversity, protection of some charismatic species (porpoises,
244 seals and seabirds), restrictions of the spread of invasive species and an annual household tax (Table
245 1). While ecosystem service categories were not directly used as attributes, the idea of capturing
246 diversity of species as a regulating service and the protection of particular species as a cultural
247 service guided attribute selection. As the survey was to be conducted in the UK, all described
248 changes refer to the UK section of the Dogger Bank area. The survey was conducted online in
249 December 2013 with respondents sampled across the UK. In total, 1,022 completed questionnaires

250 were obtained (Table 1), 973 of which were used for analysis. Survey preparation took
 251 approximately one year and drew upon continual interaction between members of the survey team
 252 (two natural scientists and three environmental economists) and multiple interactions with
 253 members of the public: 29 semi-structured in-person interviews in the Southwest and Northeast of
 254 England, 19 test interviews using a draft questionnaire and finally an online pilot survey ($n = 60$).
 255 WTP estimates and further details can be found in Börger et al. (2014b).

256

257 **- Table 1 -**

258

259 *3.1.2. Climate change impacts in the Dutch Wadden Sea (North Sea)*

260 The Dutch Wadden Sea is an intertidal zone in the south eastern part of the North Sea enclosed by
 261 the Frisian Islands. It comprises deep basins, tidal gullies, sand and mudflats and saltmarshes (Wang
 262 et al. 2012), which accommodate several habitats and a variety of species, including shellfish, birds,
 263 fish and seals. This distinctive ecological system makes the Wadden Sea area attractive for tourism
 264 and recreation, with activities concentrated on the five Dutch Wadden Sea islands and alongside
 265 some parts of the mainland coast. With approximately 2.15 million visitors and a turnover of around
 266 €450 million per year, tourism is one of the most important economic sectors of this region (Stenden
 267 Instituut Service Management 2010, Statistics Netherlands 2010). Changing ecosystems may impact
 268 the Wadden Sea area and the tourism industry it sustains. Two challenges that the Wadden Sea may
 269 encounter are: (1) mud flats may disappear, which may substantially influence the ecological system
 270 potentially threatening the habitat of several species, such as birds and seals (van Goor et al. 2003,
 271 Wang et al. 2012); and (2) growing sea transport and rising temperatures will facilitate more
 272 introductions of southern warm water species, such as the invasive pacific oyster *Crassostrea gigas*,
 273 into the area (Ravel and Olden 2008).

274 A DCE survey was conducted to assess the values held by tourists to the Wadden Sea for the
 275 prevention of these impacts. Choice attributes were selected to reflect the changing conditions, such

276 as the presence of beach and sea, nature and an open view (Sijtsma et al. 2012, Raad voor de
277 Wadden 2008). Five climate change related attributes, which potentially impact the value of the
278 Wadden Sea to tourists, were chosen: (1) changes in the abundance of the 'Pacific Oyster' that may
279 limit recreation possibilities on the mud flats; (2) numbers of 'Birds' and (3) numbers of 'Seals' as
280 charismatic species; (4) 'Wind turbines' as a landscape feature that may affect the open view of the
281 sea; and (5) a tourist tax, which was selected as the most realistic payment vehicle (Table 1). This
282 selection was based on three indicators: (1) the importance of the attribute for tourists, (2) the
283 potential impact of climate change on the attributes and (3) the lack of a proven management
284 strategy that may reduce the potential impact. Beach width seemed to be another relevant indicator.
285 However, the Netherlands already have a successful sand nourishment strategy, which will reduce
286 the potential impact (Giardino et al. 2011). Hence this characteristic was not included.

287 Attribute levels were based on the present situation and potential future changes resulting
288 from the International Panel on Climate Change (IPCC) emission scenarios A1F1 (high CO₂ emissions)
289 and B1 (lower CO₂ emissions) (Nakićenović et al. 2000). Due to limited literature regarding the extent
290 of the potential impacts on the Wadden Sea (Markham et al. 2016), expert judgment was used to
291 derive attribute levels reflecting the possible future impacts on the selected attributes. Assumptions
292 were made on the potential vectors of change based on the climate change scenarios resulting from
293 a literature review. This review was subsequently checked by eight experts and practitioners in the
294 field including ecologists, policy makers, tourism experts and a morphologist. After several semi-
295 structured interviews with amongst others environmental economists, ecologists, geologists,
296 sociologists and Wadden Sea experts a draft questionnaire was set up. This questionnaire was tested
297 during two pilot surveys with residents ($n = 50$) and tourists ($n = 25$) on the Wadden Island
298 Ameland (Table 1). After both pilots the feedback was included in the questionnaire. The attribute
299 levels of the payment vehicle were also set based on these tests. The final questionnaire consisted of
300 six choice cards including a test choice card and an introduction of the different attributes. After the
301 set of choice tasks a question was included to identify protest respondents. Between April and May

302 2012 a combination of 550 face-to-face and take-home interviews were undertaken in Ameland. The
303 sample consisted of 121 German and 429 Dutch tourists.

304

305 *3.1.3. Ecosystem benefits of seagrass in the Gulf of Gdańsk (Baltic Sea)*

306 The Gulf of Gdańsk in Northern Poland is part of the Southern Baltic Sea. This shallow and sheltered
307 sea has witnessed a sharp decline in seagrass (*Zostera marina*) from the 1950s, but recently there
308 have been measures to protect and recover the seagrass meadows (Boström et al. 2003, Jankowska
309 et al. 2014). This DCE was concerned with benefits resulting from seagrass restoration. Choice
310 attributes were a reduction of the amount of filamentous algae (*Ectocarpus* and *pilypaella*) in the
311 water and on the shore (ecosystem service: biological control), access to seagrass meadows for
312 boaters and divers (opportunities for recreation and tourism) and improved water clarity through
313 water purification (waste treatment/water purification). The cost attribute was specified as a waste
314 water treatment fee that all households in the region would have to pay (Table 1). The preparation
315 of this survey took just under one year and comprised regular interactions between members of the
316 survey team (two economists and three seagrass ecologists) and between the survey team and the
317 public, including: 19 semi-structured interviews with residents in the Gdańsk area, three focus group
318 meetings as well as two face-to-face pilot surveys with $n = 50$ completed interviews each (Table 1).
319 After each of these steps, the survey questions, valuation scenario and attribute description were
320 modified based on findings. In the main survey, 500 interviews were completed face-to-face with
321 residents in the coastal areas of the Pomeranian Province in Northern Poland between November
322 2013 and January 2014. Börger and Piwowarczyk (2016) provide detailed WTP estimates and
323 additional results.

324

325 **3.2. Valuation scenarios**

326 The effect of scenario realism has been assessed in several studies (e.g. Cameron et al. 2011, Kataria
327 et al. 2012). The extent to which respondents believe the presented status quo and proposed

328 change and their level of agreement with them have been demonstrated to affected the elicited
329 preferences. To ensure that lay respondents understand the survey task and can accurately state
330 their preferences, valuation scenarios, the provision of information on the environmental change to
331 be valued, how it will be caused (i.e. the management measure) and what its consequences will be,
332 therefore need to be presented in an understandable way. This can be problematic for marine
333 settings as the marine environment has been shown to be perceived as remote and unfamiliar (Rose
334 et al. 2008, Steel et al. 2005). While it is crucial to present realistic scenarios of change to ensure
335 respondents interpret scenarios as credible and to induce them to take the (hypothetical) valuation
336 task seriously it is equally important to simplify ecological relationships to ensure they are
337 understood. Scenarios which are hardly credible will result in random stated choices and
338 consequently uninformative WTP estimates. The valuation scenario must demonstrate how the
339 environmental changes under study will affect the welfare of the interviewed population. Practically
340 this means repeated interactions between specialists on the environmental change of interest,
341 survey designers, other members of the valuation team and members of the target survey
342 population (e.g. members of the public in the three cases presented here). For example, in the Dutch
343 case, the different ecosystem impacts had to be made specific to the Wadden Sea (Table 2). This
344 required ecological, climate-related and morphological expert knowledge, including a pilot survey to
345 examine the understanding of the scenarios by the general public. Experts of Pacific oysters
346 indicated the possible spreading of this invasive species, while mud flat walking agencies could add
347 information on the impact of this spread for tourists. Another example of expert input into scenario
348 design concerned the possibility of replanting of seagrass in the Polish survey. While participants of
349 the preparatory focus groups believed that active replanting of seagrass was the easiest mitigation
350 strategy, expert interviews revealed that such initiatives have so far proved to be technically
351 unsuccessful. As a result of this information the restoration scenario included in the survey
352 questionnaire clearly explains why seagrass planting is not the solution.

353 Once a preliminary questionnaire has been developed, multiple rounds of questionnaire
354 testing commence. This can be undertaken in many ways, including through interviews, focus groups
355 and self-completion activities. One of the approaches used in the development of the Dogger Bank
356 survey was the use of think-aloud interviews whereby respondents were asked to vocalise their
357 thoughts as they completed the questionnaire. This enabled the survey development team to
358 detect unclear wording and overly complex attribute description (Ryan et al. 2009, Schkade and
359 Payne 1994). By gaining insight into how respondents take up and process the information
360 presented, refinements of the questionnaire were undertaken with the aim of increasing respondent
361 engagement and the stating of informed preferences. This process of testing and refinement should
362 be employed routinely, especially when remote and unfamiliar goods are to be valued.

363 Realistic, credible and understandable valuation scenarios are also required to help mitigate a
364 procedural problem that continues to trouble SP surveys: Protest responses (Venkatachalam 2004;
365 Meyerhoff and Liebe 2008). In the CVM some respondents might state a WTP of zero not because
366 they truly expect no change in welfare but because they want to express protest, dissatisfaction or
367 anger regarding the valuation scenario, the payment vehicle, the institution responsible for the
368 proposed measures or the valuation survey as a whole. This type of respondent has to be identified
369 so that only true zero WTP statements are used for welfare analysis. In DCE studies, protest
370 respondents might be those who prefer the no-cost status quo in all choice occasions even though
371 they would in fact experience a change in welfare from the proposed changes. Attitudinal follow-up
372 questions are used to distinguish these respondents from those who choose the no-cost option
373 because they truly do not value the described changes. In the Wadden Sea study, for example, all
374 respondents consistently choosing the status quo were asked why they were not willing to pay to
375 avoid environmental changes in the Wadden Sea. Most of these respondents stated that the
376 Wadden Sea needs to be protected by law or that such measures should be paid out of current taxes.
377 This indicates that their choices of the status quo do not mean that they do not value the

378 management measures, but simply that they did not want to pay even though they would value the
 379 proposed changes. Based on these answers 33 respondents were discarded from the survey sample.

380

381 **- Table 2 -**

382

383 **3.3. Endpoints of valuation scenarios: Definition and range of choice attributes**

384 Valuation scenarios need to clearly specify the endpoints of the proposed environmental change.
 385 Such endpoints are described in terms of the different ways through which the environmental
 386 changes will affect societal welfare. In CVM scenarios, typically only a one-off change from a current
 387 status or business-as-usual scenario to a future change scenario covering all possible impacts is
 388 presented. In DCE, the different impacts may find expression in the choice attributes which can be
 389 varied and valued independently based on the collected choice data. Determining realistic ranges for
 390 each attribute and ensuring that combinations of different attribute levels are ecologically
 391 meaningful are crucial to the interpretability of valuation results.

392 A helpful tool to specify choice attributes and their ranges proved to be the ecosystem service
 393 framework, which facilitates the translation of ecosystem changes to services and eventually
 394 benefits that affect human welfare (de Groot et al. 2010). Böhnke-Henrichs et al. (2013) call for
 395 valuation studies to clearly describe which ecosystem service categories are being valued and “how
 396 much of a particular service has been valued” (p. 144). However, ecosystem service categories may
 397 have a greater role than just as a communication tool in the valuation scenario. They can also help
 398 guide the development of choice attributes by the researchers, as applied in both the Polish and the
 399 Dogger Bank case studies (Table 2). If indicators for ecosystem service change exist (e.g. Hattam et al.
 400 2015a, Liquete et al. 2013), such metrics can be used in the valuation scenario. This allows the
 401 changes in the marine environment to clearly map to the values elicited in the survey. In the case of
 402 the Gulf of Gdańsk survey, the ecosystem service framework was used to structure preparatory
 403 focus group discussions (Table 2). The emphasis on all channels through which seagrass potentially

404 affects individual welfare proved helpful in guiding participants' discussions of the role of this
405 ecosystem. Consequently, the use of clear-cut ecosystem service categories as choice attributes was
406 retained in the main survey. While ecosystem service categories guided the initial considerations
407 about the choice attributes to be used in the Dogger Bank survey, they were not used in the final
408 survey due to a lack of required ecosystem data at the appropriate spatial scale for the ecosystem
409 services in the case study area and lack of familiarity with these services by the respondents (e.g.
410 waste remediation, carbon sequestration and gene pool protection).

411 The selection of choice attributes, however, is always influenced by both the scientific
412 evidence and the perception of respondents. In the Polish survey, ecological expert knowledge was
413 necessary to translate the quantitative – but still relatively scarce – information about projected
414 filamentous algae abundance into spatial terms meaningful to respondents. In a series of work
415 meetings, economists and seagrass ecologists developed the description of the attribute and its
416 levels, which were then tested on members of the public and subsequently refined. Focus groups
417 can serve to detect potential interaction effects between attributes which should be taken into
418 account in the experimental design (Hoyos 2010). While clarification from a natural science
419 perspective is needed about which services are delivered jointly by the same ecological processes
420 (e.g. carbon sequestration and bioremediation of waste) and hence cannot be independently varied,
421 the perception of respondents on service interactions also needs to be assessed. It is possible that
422 the value of a benefit from a certain service depends on the level of another service. This
423 information needs also to be incorporated into the experimental design of the DCE. For example,
424 participants in the Polish focus groups explicitly discussed which seagrass ecosystem services they
425 perceive as related and being provided jointly. Since no relationships between the three attributes
426 were perceived, they were varied independently in the experimental design used in the main survey.

427

428 **3.4. The importance of policy and management in survey design and evaluation**

429 Supporting natural science knowledge is required to facilitate the use of value estimates and
430 particularly environmental cost-benefit analysis (informed by valuation) in policy and management
431 (Scharin et al. 2016). Natural science knowledge provides the context for result interpretation but
432 also makes valuation outputs useful beyond the specific context of the study. As stated, a well-
433 designed survey not only improves the credibility of the scenario for respondents, ensuring scenario
434 realism, but is also more likely to elicit credible values. The presentation of SP valuation findings by
435 interdisciplinary teams is necessary as it has been shown that decision-makers have limited
436 knowledge about the economic aspect of these valuation techniques in particular (Guo and Kildow
437 2015). The use of interdisciplinary language to present results may therefore help to remedy this
438 situation and facilitate the take-up of these values by policy- and decision-makers. Values assessed
439 through SP surveys provide indications about the societal desirability of environmental change, but
440 natural scientific knowledge is needed to devise the management measures that will lead to these
441 changes.

442 Guo and Kildow (2015) emphasise that valuation studies need to address specific
443 environmental management problems if they are to be relevant for policy-making. This idea has
444 guided the Dogger Bank study, which looked at the specific need to develop a management plan for
445 the area. This study's scenario was entirely based on ongoing negotiations about a management
446 plan for the Dogger Bank cSAC under the EU Habitats and Birds Directive. Different attribute levels
447 represented the anticipated outcomes of different management measures proposed by the
448 stakeholders involved in these negotiations. Similarly the Gdańsk study was framed by the need for
449 management to support local implementation of local targets for the EU Marine Strategy Framework
450 Directive. In the Wadden Sea study scenarios were linked to global rather than national or local
451 policy by using official IPCC scenarios from which to derive the anticipated environmental change in
452 the study area (Table 2). This step attempts to close the gap between SP valuation and policy-making
453 (Guo and Kildow 2015) and address the lack of uptake of valuation results by decision-makers
454 (Laurans et al. 2013, Billé et al. 2012).

455

456 **4. Discussion and conclusions**

457 The above discussions illustrate how valuation studies can incorporate natural science knowledge to
458 improve scenario realism, attribute definition and valuation surveys and findings for policy and
459 management. This is achieved through the establishment of the causal links between the
460 applications of certain environmental management measure(s), the impact on ecosystems, the
461 resulting effects on human welfare and associated values. Establishing these links and conducting
462 policy-driven valuation is essential if the needs of marine legislation and policy, such as the EU
463 Marine Strategy Framework Directive or for marine planning are to be met (Börger et al. 2014a).

464 Despite the use of state-of-the-art survey development techniques in the above studies, the
465 presentation of information about the marine environment remains challenging. Self-reported
466 knowledge of respondents about the survey topic is often gathered in such surveys and commonly
467 shown to be low. For example, in the Dogger Bank survey, while approximately half of the
468 respondents stated they had heard of the Dogger Bank, 80.3% of these had done so in the shipping
469 weather forecast on national radio. After completing the choice tasks, 57.2% of respondents
470 indicated that they did not have enough information about the Dogger Bank to know what the
471 proposed measures are worth to them. Looking beyond the three case studies, this share is equally
472 high (56.2%) in a similar survey about ecological and amenity impacts of an offshore windfarm in
473 Northwest England (Börger et al. 2015) and higher in the Gulf of Gdańsk survey (63.0%). In a
474 valuation study of deep-sea ecosystem services in Scotland, 63.0% of respondents indicated they
475 knew only half or less of the presented information (Jobstvogt et al. 2014a). In the Dogger Bank
476 study, 59.6% of respondents stated they had known none of the information presented. These
477 numbers demonstrate that providing respondents with accurate, succinct and neutral information
478 about the good to be valued is crucial and yet still challenging. Many DCE studies, but particularly
479 those valuing offshore environmental goods, such as Börger et al. (2014b), Jobstvogt et al. (2014a) or
480 Wattage et al. (2011), have to reduce complexity of information and also the number of choice

481 attributes to keep the survey manageable for respondents. Methodological research has recently
 482 been studying how exactly respondents receive and process information in stated preference
 483 surveys (Czajkowski et al. 2014, LaRiviere et al. 2014). Given the low level of prior knowledge
 484 regarding many marine ecosystems, this is an important field for further research.

485 To further facilitate the presentation of ecological information in SP surveys, the use of
 486 ecosystem principles has been proposed (Jobstvogt et al. 2014b), which systematically extracts
 487 expert knowledge on ecosystem processes to express these in a set of comprehensive principles in a
 488 survey setting. Other research on SP surveys has pointed out the role of using maps, both as
 489 overview maps and individualised maps, to facilitate the respondent's understanding of the
 490 environmental good and its exact location or spatial distribution (Johnston et al. 2016). Another area
 491 of research that has consequences for nature of natural science information to be included and the
 492 way how it can be presented concerns survey modes. While face-to-face surveys are regarded as the
 493 'gold standard' (Arrow et al. 1993) and allow for presentation of complex information and even
 494 additional explanations from the interviewer, other modes are usually employed to save costs and
 495 time.⁵ Online surveys (Olsen 2009) are comparably cheap and allow access to a wide range of
 496 respondents (in countries where there is a high level of internet penetration in the population) but
 497 are also vulnerable to "professional respondents" who regularly take surveys and might rush
 498 through the questionnaire and might not be easy to identify (Börger 2016). As an alternative, some
 499 studies valuing hard-to-understand or remote environmental goods employ workshops to collect
 500 data (Aanesen et al. 2015, Christie and Rayment 2012). This approach increases survey costs and
 501 limits the geographical reach of the survey sample, but it facilitates the provision of complex
 502 ecological information and offers more room for deliberation and contemplation before WTP or
 503 choices are stated. It is important that social and natural scientists work cooperatively on the

⁵ It should be noted that the presentation of choice cards needs to be randomised, which is difficult in face-to-face interviews. While computer-assisted personal interviewing (CAPI) is a way to solve this problem, this mode also increase survey costs compared to traditional paper-and-pencil surveys.

504 preparation and implementation of valuation surveys to ensure that the information provided and
505 the materials used are in line with the particular requirements of the survey mode.

506 Many changes in the marine environment cannot be described in quantitative terms due to
507 the lack of relevant data at appropriate spatial and/or temporal scales. Indicators of ecosystem
508 services and their changes as developed by e.g. Hattam et al. (2015a) will play an important role in
509 overcoming this challenge, as may ecological and ecosystem modelling outputs (Hyder et al. 2015,
510 Peck et al. in press). Some degree of uncertainty therefore exists around ecosystem change and
511 responses to ecosystem management. How this uncertainty is presented in SP surveys remains a
512 challenge and is an under-researched issue. Although natural science information is often associated
513 with uncertainty, valuation surveys often present respondents with future changes that occur with
514 certainty. This mismatch would not be problematic if preferences were unaffected by this, but it has
515 been shown that presenting environmental change in valuation scenarios as certain or uncertain
516 affects elicited preferences (Roberts et al. 2008). Consequently, better communication of
517 uncertainty about future environmental states in surveys and understanding its effect on values is an
518 important field of research. This requires better information from natural scientists about the extent
519 and the type of uncertainty related to a particular environmental change.

520 In addition, ecological expertise is usually required for value transfer to ensure that elicited
521 values from one site are only applied to other sites which are ecologically equivalent in
522 characteristics (Richardson et al. 2015, Johnston and Rosenberger 2010). Value transfer is analogous
523 to the process by which a marine ecologist might infer that the marine species in one location where
524 sampling has been undertaken will be similar to those in another location because they share key
525 environmental characteristics. The pitfalls for an economist using value transfer with limited data
526 availability are familiar to those faced by the natural scientists. Can it be reasonably assumed that
527 the two sites are sufficiently similar in the characteristics that affect economic choices to be certain
528 that value transfer is a valid process? However, this technique is developing rapidly (e.g. Czajkowski
529 et al. 2017, Bateman et al. 2011), and the involvement of natural scientists in the design of the three

530 case studies and the use of ecosystem service categories guiding the selection of choice attributes
531 could further facilitate the use of the elicited values in value transfer. The values could, therefore,
532 support management decisions in these other locations. For example, in the Polish seagrass study
533 values for the reduction of algae abundance and improved water clarity can be transferred to other
534 sites independent of their link to seagrass beds, but ecologists and biologists are required in this
535 transfer to ensure the equivalence of ecological conditions between the study site and the transfer
536 site.

537 Several conclusions can be drawn from the above discussion of challenges of SP valuation in
538 marine and coastal settings. First, interdisciplinary teams are a necessity, consisting at least of
539 marine scientists (particularly biologists and ecologists), environmental economists and survey
540 methodology experts. Furthermore, the handling of DCE data and the related field of choice
541 modelling (also relevant to applications to health and transport policy) have seen rapid progress in
542 recent years and methods are now available to extract increasingly detailed information from choice
543 data (Hensher et al. 2015, Train 2009). Second, the ecosystem service approach should be more
544 extensively applied in valuation studies as a way of describing the consequences of change in the
545 marine environment and guiding the selection of choice attributes as highlighted in the Dogger Bank
546 and Gulf of Gdańsk cases. Future research is needed to strengthen this link between what is being
547 valued and established ecosystem service categories so that ecosystem service values can be used to
548 support marine planning and general marine management. This is also necessary if valuation outputs
549 are to be used as input to larger ecosystem or bioeconomic models that consider multiple ecosystem
550 services (e.g. Punt et al. 2009, Hyder et al. 2015). Third, defining best practice for questionnaire
551 development for SP surveys is challenging. While there are detailed manuals available for the
552 development of an appropriate survey instrument, some trade-off between clarity and realism
553 within the survey and the potential overburdening of respondents with information will always exist.
554 Against this background, the cases in this paper show that (and how) natural scientists can
555 contribute to different steps throughout a SP study. The cases also highlight that close collaboration

556 between natural scientists and environmental economists adds a further layer of complexity to
 557 survey preparation and implementation and therefore requires time during survey development but
 558 results in greater survey quality. For the natural scientists who are willing to contribute to
 559 interdisciplinary SP valuation the reward is that their research can directly support policy
 560 development and management decisions in the marine and coastal environment.

561

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566

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Table 1: Choice attributes and main characteristics of the three case study surveys

	Case study		
	Dogger Bank	Wadden Sea	Gulf of Gdańsk
Attributes	<ul style="list-style-type: none"> - General species diversity - Protection of porpoises, seals and seabirds - Spread of invasive species 	<ul style="list-style-type: none"> - Changes in the abundance of the Pacific oyster - Numbers of birds - Numbers of seals - Presence of wind turbines 	<ul style="list-style-type: none"> - Reduction of the amount of filamentous algae - Access to seagrass areas - Improved water clarity
Payment vehicle	Household tax	Tourist tax	Waste water fee
Survey mode	Online	Face-to-face	Face-to-face
Sample size	1,022	550	500
Questionnaire preparation and testing	<p>Semi-structured interviews (n=29)</p> <p>Test interviews using think-aloud protocol (n=19)</p> <p>Online pilot survey (n=60)</p>	<p>Resident pilot survey (n=50)</p> <p>Tourist pilot survey (n=25)</p>	<p>Focus groups (three meetings)</p> <p>Semi-structured interviews (n=19)</p> <p>Two face-to-face pilot surveys (n=50 each)</p>

Table 2: Matching natural science knowledge with information requirements for SP surveys

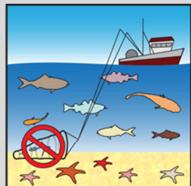
Type of natural science information	How are different types of information matched in case studies		
	Dogger Bank	Wadden Sea	Gulf of Gdańsk
Expert knowledge on environmental change	- Translation into choice attributes guided by ecosystem service and benefit categories	- Experts' indication of potential changes in IPCC emission scenarios translated into choice attributes	- Ecosystem services provided by seagrass used to select the choice attributes, and to discuss the importance of seagrass meadows with focus groups participants
Scenarios of environmental and ecosystem change	- Translation of effects of management discussed in stakeholder negotiations	- Breakdown of IPCC scenarios to local conditions	- Definition of possible protection and restoration initiatives and assessment of their effectiveness
Assessment of biophysical indicators	n/a	n/a	- Translation of information about algae abundance into approximate spatial patterns of distribution - Translation of the optical properties of the water into improvements in water clarity
Ecosystem modelling	n/a	- Outputs from ecosystem and ecological models indicated potential changes in the ecosystem	- Used to define the potential distribution of <i>Zostera marina</i> beds

Notes: IPCC – International Panel on Climate Change; n/a – not applied

Regulating fishing activities and changing windfarm design could determine the state of Dogger Bank habitat and the ecological functions Dogger Bank is able to perform.

In the next set of questions, we want to explore your opinions about the potential outcomes of the Dogger Bank management plan and the costs of monitoring and enforcing the plan:

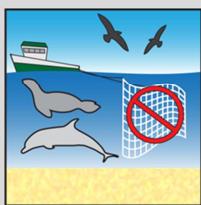
Diversity of species



Reducing or removing trawling in some parts of the Dogger Bank will:

- increase the diversity of fish, invertebrates and other marine species
- Enhance the natural functions provided by the Dogger Bank (contributing to the regulation of climate, maintenance of clean water and support of fish populations).

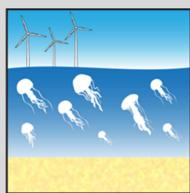
Protection of porpoises, seals and seabirds



The Dogger Bank provides a natural home for porpoises and seals, and is a feeding ground for seabirds.

- These animals and birds are sometimes accidentally caught in fishing nets.
- The use of harmful nets will be regulated or forbidden on some parts of the Dogger Bank meaning these animals will be better protected.
- Fishing vessels will not be banned from the whole area

Invasive species



The construction of wind turbines on the Dogger Bank provides space for invasive species, increasing their ability to spread elsewhere.

- They may affect the survival of species normally found there.
- The higher the numbers of turbines and the closer they are, the greater the likelihood of invasive species becoming established.

Additional tax



Monitoring and enforcing the Dogger Bank management plan will be costly. The government therefore needs to raise additional funds through taxes.

- The tax is payable by all households in the UK for the next 5 years.
- If the overall funds people are willing to contribute do not cover the cost of monitoring and enforcement, the plan cannot be put into action.

Figure 1: Valuation scenario, including choice attributes and payment vehicle, of the Dogger Bank study

Please choose the one you prefer by selecting the button in the appropriate box.

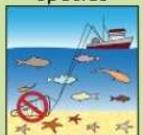
Description	Dogger Bank Management Plan A "no change"	Dogger Bank Management Plan B	Dogger Bank Management Plan C
Diversity of species 	No change in species diversity	25% increase in species diversity	10% increase in species diversity
Protection of porpoises, seals and seabirds 	Porpoises, seals and seabirds Not Protected	Porpoises, seals and seabirds Protected on 50% of area	Porpoises, seals and seabirds Not Protected
Invasive species 	Restricted spread of invasive species	Wide spread of invasive species	Wide spread of invasive species
Additional tax 	Additional tax £0 per household per year	Additional tax £20 per household per year	Additional tax £5 per household per year
Please select your answer here:			

Figure 2: Choice card used in the Dogger Bank survey (from Börger et al. 2014b)

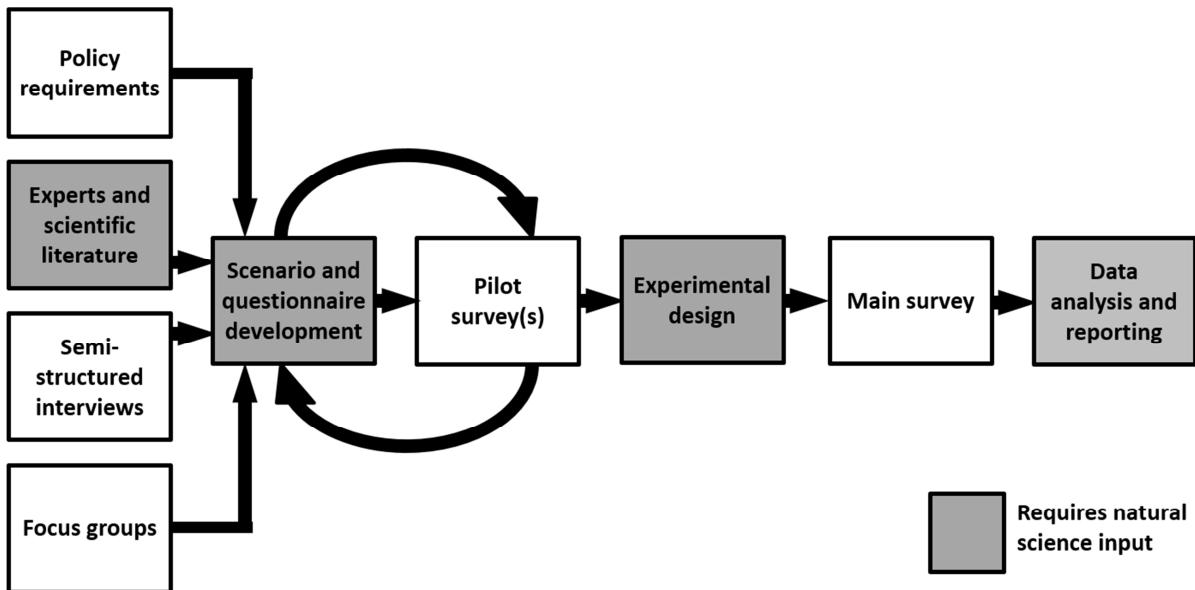


Figure 3: Typical preparatory steps of a SP survey and input requirements from the natural sciences and survey methodology